

**COMPREHENSIVE  
ANNUAL  
FINANCIAL  
REPORT**

City of Pooler, Georgia  
For the Year Ended December 31, 2015

*Prepared by:  
Finance Department*



**City of Pooler, Georgia**  
**Comprehensive Annual Financial Report**  
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**For the Year Ended December 31, 2015**

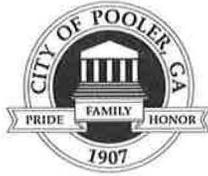
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## **INTRODUCTORY SECTION**





## **CITY OF POOLER**

**100 Southwest Highway 80  
Pooler, Georgia 31322  
(912) 748-7261  
Fax: (912) 330-0987  
[www.pooler-ga.us](http://www.pooler-ga.us)**

**Robert H. Byrd, Jr. - City Manager  
Steve Scheer - City Attorney**

**Mayor  
Michael F. Lamb  
CITY COUNCIL  
Bruce Allen  
Rebecca C. Benton  
Shannon Black  
Ashley Brown  
Mike Royal  
Stevie E. Wall**

June 9, 2016

Honorable Mayor,  
Members of Council, and Citizens  
City of Pooler

The City Manager's office is pleased to submit the Comprehensive Annual Financial Report for the City of Pooler for the year ended December 31, 2015. The purpose of this report is to provide the Council, management, staff, the public and other interested parties with detailed information reflecting the City's financial condition. This report also satisfies the state law to publish an annual audit within six months of the close of each fiscal year. Responsibility for both accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To meet these responsibilities management has established a comprehensive framework of internal control. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Karp, Ronning & Tindol, Certified Public Accountants, have issued an unqualified ("clean") opinion on the City of Pooler's financial statements for the year ended December 31, 2015. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

## ***Profile of Government***

The City of Pooler is located in Chatham County, Georgia 10 miles west of the City of Savannah. The City encompasses an area of approximately 29 square miles and has a current population of 22,369.

The City Council appoints a City Manager to manage the City on a daily basis and implement the policies and programs enacted by the Council. The City Council also appoints a City Clerk and a Finance Officer.

The City provides a full range of municipal services, including general government, public safety (police and fire), recreation, street and drainage maintenance, code enforcement, solid waste collection and disposal, and water and sewer utilities.

The criteria used by the City for including activities in preparing its financial statements are set forth in GASB Statement No. 14. Based on these criteria, all municipal services listed above are included in the City's financial statements. In addition, the Pooler Development Authority is considered to be a component unit of the City and is treated as such in the City's financial statements.

The City Council adopts and reports annual budgets for its general and special revenue funds as required by state law. The legal level of control (the level at which expenditures may not exceed appropriations) is at the department level.

## ***Local Economy***

Over the past fifteen years, the City of Pooler has experienced unprecedented growth. In 2000, the US Census Bureau estimated the population of Pooler to be 6,239. As of the current census estimates, the population more than tripled. Several new communities have been developed in Pooler which has also sparked commercial development and employment opportunities. The geographical location of the City combined with the quality of life benefits Pooler has to offer contributed to the growth.

While development began to decline in 2008 due to a poor economy, the number of construction permits began to go up again in 2011. Compared to last year, the number of permits the City issued in 2015 increased by approximately 22%. While single family residential permits remained relatively the same since 2014, the number of commercial permits increased by 66% mostly due to the completion of a new outlet mall on Pooler Parkway. Over the previous ten years, the City issued an average of 483 residential construction permits and 105 commercial construction permits annually. In 2015, 255 residential permits and 343 commercial permits were issued. The City continues to issue permits to office complexes, retail establishments, medical and dental clinics, and restaurants.

A new Residence Inn hotel opened in Pooler in 2015, bringing the number of hotels offered to the traveling public on Interstate 95 to thirteen. One additional hotel will begin construction and is expected to open in 2016. In 2015, the City had an average annual occupancy of 92% and received \$1,010,946 in hotel excise tax. Since 2012, revenue from this tax has been steadily increasing, however, 2015 saw an even greater increase at 27%. This large increase is most likely due to the additional hotel, as well as construction of the outlet mall on Pooler Parkway which brought in large amounts of workers staying in Pooler for extended periods of time. The City issued 1,720 business licenses in 2015, a 2% increase from the previous year in which 1,689 business licenses were issued. This number is expected to increase again in 2016 as a result of the development of additional outparcels at the new mall site.

In 2012, all of the municipalities of Chatham County along with the County itself began negotiations for the new Local Option Sales Tax (LOST) distribution. Due to the significant population increase in Pooler since the last LOST negotiation period, the City's allocation of LOST was increased from 3.19% to 8.84% of all Chatham County LOST collections. The new distribution became effective April 1, 2013 and resulted in an additional \$2.8 million in LOST revenue that year. 2014 was the first full year under the new LOST certificate which resulted in an overall increase of \$3.7 million in LOST revenue compared to 2012. In 2015, the city's LOST collections were 3% more than the previous year. The additional revenue over the 10-year period will be used to construct new public facilities, hire additional staff, and increase the administration's technological resources to provide new and more efficient services to the citizens of Pooler.

Due to the increase in population over the past few years, the City of Pooler has been attracting several family entertainment-oriented businesses, as well as additional restaurants and retail shopping establishments. In 2015, a Tanger Outlet Mall opened on Pooler Parkway. This is a 507,000 square foot establishment with an additional 600,000 square feet of available outparcel development near I-95. In addition, the Surf Lagoon Water Park opened in 2015 along Towne Center Boulevard. The owner of this project has plans to expand the park in the near future. Other future development plans include a new grocery store as well as another shopping strip mall located at the Tanger Mall featuring national recognized retail stores. All of these projects will help to stimulate the economy in Pooler, as well as make the city a more attractive place for families to reside.

### ***Long-term Financial Planning***

Adherence to the City's financial planning, revenue, and expenditure policies has allowed the City to maintain a general fund balance of \$18,555,189 or 114% of the general fund's current expenditures. Management believes this balance will be vital to improving the city's ability to deliver services to the growing population of the City of Pooler.

### ***Major Initiatives***

The City has taken necessary steps to assure quality growth in Pooler. Infrastructure improvements to the water and sewer system have been made to accommodate the influx

of new residents. In 2011, the City of Pooler completed approximately \$3,000,000 worth of improvements to the wastewater treatment plant in order to be prepared for future expansion. The current treatment capacity of the plant is 2.5 million gallons per day. In 2015, the City began design plans to expand the treatment capacity to 3.34 million gallons per day and will be applying for a loan through the Georgia Environmental Finance Authority to finance construction in 2016.

Effluent from the treatment plant is being pumped through re-use lines to the local golf course and the City's recreation complex on Pooler Parkway. The first phase of the complex was opened in April of 2009. At build-out, the complex will be one of the largest recreation facilities in this area and will have the potential to host regional tournaments and bring people from surrounding areas to Pooler. Planning for the park expansion began in 2014, and the City completed construction of a new football stadium and concession building/locker room in time for football season in the fall of 2015. The City has various agreements with local schools for rental of the stadium. In 2016, a new parking lot will also be added to serve the stadium. SPLOST proceeds from the new referendum approved in 2013 will be used for the additional construction. The benefit to our local restaurants and hotels in addition to our citizens makes the prospect of expanding the recreation complex very attractive to the City.

As noted in prior years, City Council has adopted zoning ordinances which encourage planned developments for those property owners of large tracts of land. By professionally planning these projects, the owner can maximize the full potential of their land, and the City can accurately prepare for growth. Currently there are six different planned communities within the City's limits. Savannah Quarters to the south includes a golf community, a retirement village, and a master planned commercial/retail development. The Jabot Tract, also on the south end of town, has been master planned for up-scale single-family, multi-family and commercial developments. The Morgan Tract, located on the north side of Pine Barren Road, has primarily light industrial zoning planned due to its close proximity to Pooler Parkway, Interstate I-16 and I-95 and the Central of Georgia railroad. Some multi-family and commercial development is also proposed. And Godley Station, located to the north, includes retail shopping developments and single- and multi-family residential developments. Godley Station at build-out will include approximately 1,500 single-family homes. The 589 acre Morgan Lakes PUD is located on the north side of Jimmy DeLoach Parkway and consists of a mixture of single-family and multi-family town homes. Our newest PUD is the 717.5 acre Wynn-Capallo tract located on the north and south side of Jimmy DeLoach Parkway. This mixed-use development includes commercial/retail and approximately 764 developmental units.

### ***Awards and Acknowledgments***

The Government Finance Officers Association of the United States and Canada (GFOA) awarded the Certificate of Achievement for Excellence in Financial Reporting to the City of Pooler for its comprehensive annual financial report for the year ended December 31, 2014. This was the fourteenth year the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must establish

an easily readable and efficiently organized comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

This report could not have been completed without the assistance of the entire administrative staff in various departments of the City. We would like to especially acknowledge the dedicated services and help of the staff members in the Finance Department. The Finance staff members are key components in the maintenance of the City's accounting systems and records, and their contributions are invaluable.

Respectfully submitted,



Robert H. Byrd, Jr.  
City Manager



Michelle Warner  
Finance Officer



# City of Pooler, Georgia

## List of Principal Officials

December 31, 2015

City Hall  
(912) 748-7261  
Fax (912) 748-0157

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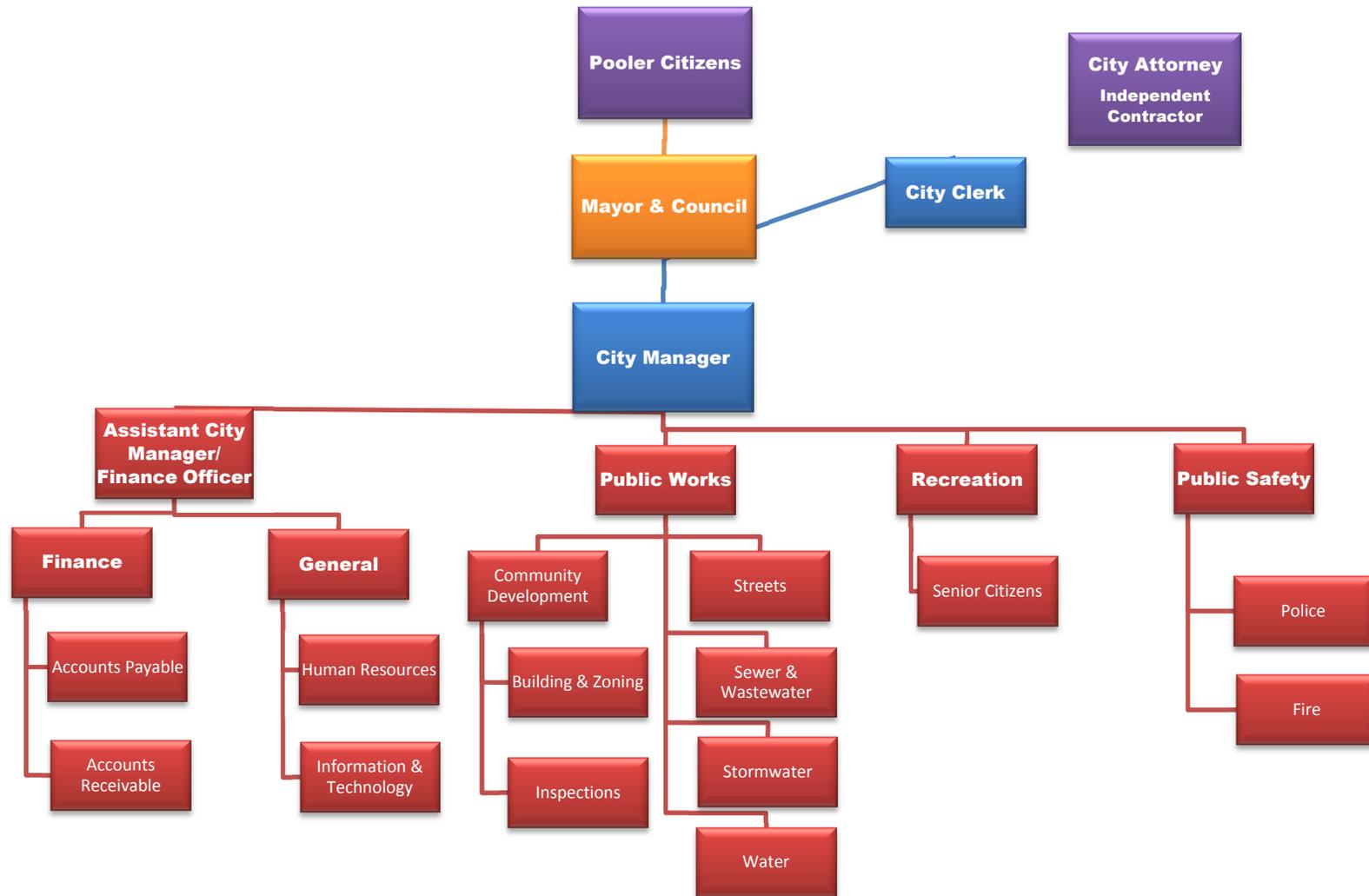
Mayor.....	Michael F. Lamb
City Manager.....	Robert H. Byrd, Jr.
City Clerk.....	Maribeth Lindler
Finance Officer.....	Michelle Warner
Chief of Police.....	Mark Revenew
Chief of Fire.....	Wade Simmons
Director of Public Works.....	Matt Saxon
Director of Recreation.....	Hugh Elton
Director of Human Resources.....	Andrea Anderson
City Attorney.....	Steven E. Scheer

### City Council Members

Rebecca Benton, Mayor Pro-Tem.....	Chair - Streets and Drainage
Bruce Allen.....	Chair - Planning and Zoning
Mike Royal.....	Chair - Public Safety
Shannon Black.....	Chair - Recreation
David Burke.....	Chair - Finance
Stevie E. Wall.....	Chair - Water and Sewer

**City of Pooler, Georgia**  
Organizational Chart  
December 31, 2015

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Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Pooler  
Georgia**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2014**

Executive Director/CEO



## **FINANCIAL SECTION**





## **INDEPENDENT AUDITORS' REPORT**

Honorable Mayor and Members of the City Council  
City of Pooler, Georgia

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Pooler, Georgia, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Pooler, Georgia, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the required supplementary information other than Management's Discussion and Analysis beginning on page C-1 and E-1 respectively be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Pooler, Georgia's basic financial statements. The supplementary data, combining fund financial statements and schedules, listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary data, combining fund financial statements and schedules, listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary data, combining fund financial statements and schedules, listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The information identified in the table of contents as the Introductory and Statistical Sections has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 9, 2016 on our consideration of the City of Pooler, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Pooler, Georgia's internal control over financial reporting and compliance.

KRT, CPAs P.C.

KRT, CPAs P.C.  
Savannah, Georgia  
June 9, 2016



## MANAGEMENT'S DISCUSSION AND ANALYSIS

### INTRODUCTION

Our discussion and analysis of the financial performance of the City of Pooler provides an overview of the City's financial activities for the calendar year ended December 31, 2015. The intent of the management discussion and analysis is to look at the City's financial performance as a whole. Readers should also review the transmittal letter, financial statements and notes to the financial statements to enhance their understanding of the City's financial performance.

The reporting model used by the City of Pooler is a combination of both government-wide financial statements and fund financial statements. The basic financial statements contain three components:

- 1) Government-wide financial statements including the Statement of Net Position and the Statement of Activities which provide a broad, long-term overview of the City's finances.
- 2) Fund financial statements, including the balance sheets, that provide a greater level of detail of revenues and expenditures and focus on how well the City has performed in the short term in the most significant funds, and
- 3) Notes to the financial statements.

This report presents the financial highlights for 2015 and contains other supplementary information.

### FINANCIAL HIGHLIGHTS

- The City's assets exceeded its liabilities at December 31, 2015 by \$90,234,483 (net position). Of this amount, \$44,016,844 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased \$12,941,852 from the previous year. The majority of the increase is from Governmental Activities in the amount of \$9,657,176. Business-Type Activities increased its net position by \$3,284,676 from the previous year.
- Key factors resulting in the increase of net position include:
  - The City entered into a lease purchase agreement with the Georgia Municipal Association in the amount of \$18,475,000 for the construction of a new city hall. During 2015, only \$4,343,817 was spent on the project. The City expects to complete the project in 2016 using all remaining funds.
  - The City of Pooler acquired 10 new police vehicles initially valued at \$367,730. The Police Department also purchased a crime scene investigation unit valued at \$160,529.
  - Tanger Boulevard, including the intersection improvements at Pooler Parkway, were accepted by the City of Pooler after the initial performance bond period, as well as the storm drainage improvements. Total capital asset additions totaled \$3,035,339.
  - The City completed construction of a football stadium and concession building at the recreation facility on Pooler Parkway totaling \$3,057,830. This project was funded by SPLOST.
  - The City accepted \$765,460 worth of water infrastructure and \$974,153 worth of sewer infrastructure that was constructed by private developers to serve the new Tanger Outlet Mall.

- At December 31, 2015 the City’s governmental funds balance sheet reported a combined ending fund balance of \$32,379,766 which is an increase of \$15,168,373 from the previous calendar year. Nearly all of the increase is due to the unused portion of the construction loan for city hall.
- The General Fund reported spendable fund balance of \$18,450,130, an increase from 2014 of \$2,076,971. The 2016 budget includes a transfer from the General Fund of \$2,449,905 for use in the Capital Projects Fund for various construction projects including a new fire station, relocation of utilities due to construction of new city hall, and drainage improvements along Rothwell Street.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

### Net Assets

As noted earlier, net position may serve over time as a useful indicator of a government’s financial position. The City’s combined net position (government and business-type activities) totaled \$90.2 million at December 31, 2015.

The following table presents a summary of the City’s net position at December 31, 2015:

	Governmental Activities		Business-Type Activities		Total	
	2015	2014	2015	2014	2015	2014
Current assets.....	\$ 37,219,980	\$ 20,122,639	17,834,153	17,731,308	\$ 55,054,133	\$ 37,853,947
Capital assets, net.....	45,479,733	32,833,101	39,271,427	35,928,591	84,751,160	68,761,692
Total assets.....	<u>82,699,713</u>	<u>52,955,740</u>	<u>57,105,580</u>	<u>53,659,899</u>	<u>139,805,293</u>	<u>106,615,639</u>
Deferred outflows	<u>1,207,842</u>	<u>868,334</u>	<u>200,064</u>	<u>143,828</u>	<u>1,407,906</u>	<u>1,012,162</u>
Current liabilities.....	3,445,295	1,292,188	690,765	2,200,858	4,136,060	3,493,046
Noncurrent liabilities.....	26,383,002	8,245,774	20,301,162	18,596,350	46,684,164	26,842,124
Total liabilities.....	<u>29,828,297</u>	<u>9,537,962</u>	<u>20,991,927</u>	<u>20,797,208</u>	<u>50,820,224</u>	<u>30,335,170</u>
Deferred inflows	<u>135,970</u>	<u>-</u>	<u>22,522</u>	<u>-</u>	<u>158,492</u>	<u>-</u>
Net position:						
Net investment in capital assets.....	24,885,553	30,325,758	19,821,116	18,147,634	44,706,669	48,473,392
Restricted.....	277,963	750,818	1,233,007	1,041,089	1,510,970	1,791,907
Unrestricted.....	<u>28,779,772</u>	<u>13,209,536</u>	<u>15,237,072</u>	<u>13,817,796</u>	<u>44,016,844</u>	<u>27,027,332</u>
Total net position.....	<u>\$ 53,943,288</u>	<u>\$ 44,286,112</u>	<u>\$ 36,291,195</u>	<u>\$ 33,006,519</u>	<u>\$ 90,234,483</u>	<u>\$ 77,292,631</u>

A little over 50% of the City’s net position represents its investment in capital assets such as land, buildings, and equipment, less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City’s investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The second largest portion of the City’s total net position (49%) reflects unrestricted assets that may be used to meet the City’s ongoing obligations to citizens and creditors. As previously mentioned, a large portion of unrestricted net position (34%) at the end of 2015 represents cash generated from a financing vehicle to construct a new city hall. Internally imposed designations of resources are not presented as restricted net position. The remaining balance of total net position contains resources that are subject to external restrictions on how

they may be used, such as SPLOST revenue and contributions from private developers restricted for debt service on GEFA loans.

At the end of the current calendar year, the City is able to report positive balances in all three categories of net position for the government as a whole. Positive balances are reported for the City's separate governmental and business-type activities.

Although the City added non-depreciable and depreciable assets totaling \$14,498,634, net investment in capital assets decreased in Governmental Activities by \$5,440,205 or 18% due to an increase in outstanding long term debt because of the construction loan for the new city hall which totals \$18,475,000. Overall, Total Net Position in Governmental Activities increased in 2015 by \$9,657,176 or 22%.

In the City's business-type activities, net investment in capital assets increased approximately \$1,673,482 due to the Tanger Mall infrastructure that the city accepted in 2015 mentioned previously. Total Net Position for Business-Like Activities increased in 2015 by \$3,284,676 or 10%.

### Changes in Net Position

The following table presents a summary of the changes in net position for the year ended December 31, 2015:

	Governmental Activities		Business-Type Activities		Total	
	2015	2014	2015	2014	2015	2014
<b>Revenues:</b>						
Program Revenues:						
Charges for services.....	\$ 3,695,347	\$ 3,561,569	\$ 6,193,991	\$ 5,994,052	\$ 9,889,338	\$ 9,555,621
Operating grants.....	552,264	344,047	-	-	552,264	344,047
Capital grants.....	6,383,612	2,302,321	3,417,479	2,043,372	9,801,091	4,345,693
General Revenues:						
Property taxes.....	5,335,069	5,355,645	-	-	5,335,069	5,355,645
Sales and use taxes.....	7,644,460	7,191,037	-	-	7,644,460	7,191,037
Franchise fees.....	1,748,486	1,637,594	-	-	1,748,486	1,637,594
Business taxes.....	1,410,754	1,304,283	-	-	1,410,754	1,304,283
Other.....	75,127	28,797	18,117	15,961	93,244	44,758
Total revenues.....	<u>26,845,119</u>	<u>21,725,293</u>	<u>9,629,587</u>	<u>8,053,385</u>	<u>36,474,706</u>	<u>29,778,678</u>
<b>Expenses:</b>						
General government.....	851,414	727,613	-	-	851,414	727,613
Public safety.....	7,324,997	7,810,684	-	-	7,324,997	7,810,684
Public works.....	5,544,496	4,149,557	-	-	5,544,496	4,149,557
Health and welfare.....	118,851	114,585	-	-	118,851	114,585
Culture and recreation.....	1,698,857	1,534,746	-	-	1,698,857	1,534,746
Housing and development.....	1,040,932	924,225	-	-	1,040,932	924,225
Interest on long-term debt.....	608,396	71,561	-	-	608,396	71,561
Water and sewer.....	-	-	6,344,911	5,684,961	6,344,911	5,684,961
Total expenses.....	<u>17,187,943</u>	<u>15,332,971</u>	<u>6,344,911</u>	<u>5,684,961</u>	<u>23,532,854</u>	<u>21,017,932</u>
Change in net position.....	9,657,176	6,392,322	3,284,676	2,368,424	12,941,852	8,760,746
Net position - beginning.....	44,286,112	37,893,790	33,006,519	30,638,095	77,292,631	68,531,885
Net position - ending.....	<u>\$ 53,943,288</u>	<u>\$ 44,286,112</u>	<u>\$ 36,291,195</u>	<u>\$ 33,006,519</u>	<u>\$ 90,234,483</u>	<u>\$ 77,292,631</u>

Approximately 30% of the City's total revenue in 2015 came from charges for services including water and sewer fees, solid waste collection fees, and police fine revenue. The second largest source of revenue was sales tax which represented 23% of total revenue, and the third largest revenue source not including donated infrastructure was property taxes at 16% of total revenue. City revenues increased approximately 12% from 2014. This increase is mostly attributable to the donation of infrastructure

associated with the new Tanger Mall on Pooler Parkway. The City accepted \$4,774,952 worth of roadway, stormwater, water, and sewer infrastructure from Tanger in 2015.

The City's expenses cover a range of services. The largest expenses were for public safety, water and sewer, public works, and culture and recreation. Overall, the City of Pooler's expenses decreased by 2.5% since 2014. Expenses for most of the functional areas remained relatively stable since 2015. However, Public Works expenses increased by \$718,588, or 18%, however nearly half of that increase was offset by state grant funds for paving projects. The Recreation department also increased expenditures in the amount of \$207,058 due to the completion of the new football stadium and related operational expenses.

The total change in net position from 2014 totaled \$12,941,852. It is important to keep in mind that over \$6.7 million of this excess resulted from capital grants and/or contributions which are both invested in infrastructure and therefore non-spendable, or are non-reoccurring revenue sources. The key factors for the increase in total net position were discussed earlier in the financial highlights section.

## **FINANCIAL ANALYSIS OF THE CITY'S FUNDS**

The City utilizes fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### ***Governmental Funds***

Governmental funds provide information on near-term inflows, outflows, and balances of available resources. The governmental fund types utilized by the City of Pooler include the General Fund, two capital projects funds, and two special revenue funds. The General Fund and the two capital projects funds are reported as the City's major funds. The Hotel/Motel Tax Fund and Confiscated Assets Fund are presented together as Other Governmental Funds. As of December 31, 2015, the City governmental funds reported a combined fund balance of \$32,379,766, an increase of \$15,046,507 from the prior year's combined balance. Again, most of the increase in governmental fund balance is due to remaining loan funds in the Capital Projects Fund. In accordance with GASB Statement No. 54, the fund balance of governmental fund types is now reported in a manner to indicate the extent of the constraints on government resources. Unassigned Fund Balance in the General Fund reports available resources for spending that are not subject to constraints. The resources of Special Revenue funds, by their nature, are subject to constraints as to how they may be spent, therefore, these funds will never report a positive unassigned fund balance. For conversational purposes, spendable fund balance represents the total of Committed, Assigned, and Unassigned Fund Balances.

Governmental funds are reported on pages D-4 through D-7.

### **General Fund**

The General Fund is the chief operating fund of the City. At December 31, 2015 the total fund balance in the General Fund was \$18,555,189. The total amount of spendable fund balance in the General Fund was \$18,450,130; the unassigned portion was \$16,000,225.

One measure of the General Fund's liquidity is to compare its spendable fund balance to total fund expenditures. Committed, assigned, and unassigned fund balances collectively represent 114% of total General Fund expenditures. The assigned portion of spendable fund balance (13%) represents amounts in the 2016 budget to be transferred to the Capital Projects Fund for items related to the new city hall, such as off-site drainage, utility relocation, and furniture. The unassigned portion of fund balance represents 99% of total General Fund expenditures. The City of Pooler's Fund Balance Policy requires a minimum spendable fund balance of 4-6 months of

operating expenditures, or 33–50%. The requirements of this policy have been satisfied and no corrective action is necessary.

The fund balance of the General Fund increased \$2,218,709 during the 2015 fiscal year. Revenue collections remained consistent from 2014, however, there were significant increases in revenue associated with the new football stadium, such as concession revenue and facilities rentals. Sanitation fees also increased due to a correction in the accrual from the previous year. 2015 was the first full year for the current SAFER grant which reimburses for salaries and benefits of new firefighter staff. Additionally, the City was able to record revenue from the State of Georgia for road paving that was received for the 2014 fiscal year and previously recorded as unearned revenue. Together, these two sources increased grant revenue in 2015 by nearly \$350,000. Expenditures in 2015 remained steady from the previous year with the exception of Public Works and Recreation. An increase in Public Works expenditures in the amount of \$718,588 was a result of an upgrade in road striping along parts of Pooler Parkway as well as increased costs in contracted trash service with the addition of once per week yard waste pick up. Recreation expenditures increased in 2015 by \$207,058 due to additional costs associated with the new football stadium that opened in the fall of 2015.

### **Special Purpose Local Option Sales Tax Fund**

The SPLOST Capital Projects Fund had a total fund balance of \$277,863 at the end of 2015 which must be used for special purpose local option sales tax projects. SPLOST funds for the traffic signal and road realignment project at Highway 80 and Pine Barren Road were overspent by \$76,042, therefore, a transfer will be made in 2016 from the General Fund to make up the shortfall. SPLOST revenue received in 2015 was used to construct a new football stadium and concession building at the recreation park on Pooler Parkway, as well as architectural design work on a new fire station on Rogers Road. The current Fire Station 1 is being refurbished to be used as a Municipal Court building once the new city hall is completed. In 2016, the City plans to make further improvements to the recreation facility, construct the replacement Fire Station 1, and make improvements to the traffic signals on Pooler Parkway with SPLOST funds.

### **Capital Projects Fund**

In 2012, the City of Pooler began to accounting for non-SPLOST construction projects separately in a Capital Projects Fund in an effort to isolate maintenance and operation expenditures for reporting purposes in the General Fund. The Capital Projects Fund received a transfer from the General Fund in 2015 in the amount of \$2.1 million which was used for architectural design work, as well as site improvements for the new municipal complex. Additionally, the City received a construction loan through the Georgia Municipal Association's Bricks and Mortar program in the amount of \$18,475,000 for construction of the new city hall which is expected to be completed in the fall of 2016.

### ***Proprietary Funds***

Proprietary fund statements provide the same information as in the business activities column of the government-wide statements, only in greater detail. The City currently utilizes only one enterprise fund at this time in the proprietary fund financial statements, the Water and Sewer enterprise fund. An enterprise fund is required to be used to account for the operations for which a fee is charged to external users for goods or services.

At December 31, 2015, total net position amounted to \$36,291,195 for the enterprise fund compared to \$33,006,519 at December 31, 2014. The increase in net position of \$3,284,676 is mostly attributable to capital contributions resulting from construction of the outlet mall on Pooler Parkway. In addition, the amount of water purchased from the City of Savannah was significantly reduced in 2015 since the City

of Pooler constructed a well to collect water from the Lower Floridian aquifer. The cost savings in 2015 amounted to \$237,280.

The enterprise fund is reported on pages D-8 through D-11.

### ***Fiduciary Funds***

The City of Pooler operates only one fiduciary fund which represents the Municipal Court function. This fund does not report a fund balance since all of the reportable assets are monies owed to other entities. In the Municipal Court fund, liabilities at year end totaled \$160,349 which represents monies owed to the General Fund for uncollected fine revenue, monies owed to other governmental agencies, and monies owed to others, such as bond refunds.

The fiduciary fund is reported on page D-12.

## **CAPITAL ASSETS**

The Statement of Net Position presents capital assets in two groups: those assets subject to depreciation, such as equipment or operational facilities and those assets not subject to depreciation such as land and construction-in-progress. At December 31, 2015, the City's capital assets net of depreciation for both governmental activities and business-type activities totaled \$84,751,160. Capital assets include assets donated and purchased, land, buildings, system improvements and machinery and equipment. Capital Assets increased \$15,989,468 from what was reported at the end of 2014.

Major capital asset events during the year included the following:

- The City accepted privately constructed infrastructure including roadways, storm drainage, water and sewer systems that service the new outlet mall valued at over \$4.7 million.
- Upgrades to several lift stations were completed in 2015. The total project is valued at \$2,750,000.
- Construction of the new city hall began in 2015. As of the end of 2015, the city has booked over \$6.3 million in construction-in-progress.
- The City used SPLOST funds to construct a new football stadium and concession building at the recreational facility on Pooler Parkway. Total project costs were \$3,070,496.

Additional information on the City's capital assets can be found in Note 2C on page D-22 to D-23.

## **DEBT ADMINISTRATION**

As mentioned previously, the City of Pooler entered into an Installment Sale Agreement with the Georgia Municipal Association in the amount of \$18,475,000 to construct a new city hall. Other additions to long-term liabilities include a GEFA loan in the amount of \$3,171,767. At December 31, 2015, long-term liabilities totaled \$40,486,824. Of this amount, \$20,978,299 represents the governmental activities and \$19,508,525 represents the business-type activities.

Additional information on the City's debt can be found in Note 2F on pages D-25 through D-27.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

The budgetary comparison schedule of the General Fund is provided as required supplementary information other than MD&A and can be found on page E-1. Additional budgetary comparison schedules of the special revenue funds can be found within other supplementary information beginning on page F-3. Budget columns are provided for both the original budget adopted for calendar year 2015 as well as the final budget. A column for actual resources (revenues), appropriations (expenditures), and a column for any variance between final budget and actual are also provided. Resources and appropriations are discussed net of transfer in or out.

The overall operations of the City are similar to directing a large multi-million dollar business. Budget amendments are approved throughout the year to more accurately reflect the ongoing changes and to abide by state laws. The original budget was adopted on December 15, 2014.

During the year there was a \$595,636 increase in appropriations between the original and final amended budgets for the General Fund. However, actual expenditures remained below the original budget appropriation. Total revenue and other financing sources actually recorded for this calendar year were \$20,510,780 which is \$1,100,996 more than the final budget amount.

Explanations for individual major category variances in resources are as follows:

- The City collected \$616,980 more in taxes than what was estimated in the budget. Areas of growth included alcohol-related taxes, the energy excise tax, and insurance premium tax.
- A transfer of \$221,806 was made from the SPLOST fund to reimburse the General Fund for contributions no longer necessary.
- Recreation related charges increased due to the construction of the new football stadium.

The total appropriations (expenditures) actually recorded for the calendar year were \$16,116,397. The variance in budget to actual is approximately 5% less than the final budgeted amount and is spread out among departments.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The City adopted a general fund budget of \$21,868,126, including transfers to other funds, for the calendar year 2016. This represents a 20% increase from actual expenditures and transfers in 2015. Departmental expenditures from 2015 to 2016 remain relatively stable. However, General Fund revenue in the amount of \$2,164,000 will be transferred to the Capital Projects Fund to complete projects including those associated with the new city hall. Other projects requiring a transfer from the General Fund include drainage improvements along Rothwell Street and construction of a 5<sup>th</sup> fire station off of Dean Forest Road to serve new developments. The City will continually look for new ways in the future to reduce the reliance on one-time revenue sources.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview for the governmental operations of the City of Pooler. It is designed for anyone with an interest in our government's finances and management. Questions concerning any of the information provided in this report or requests for additional information may be addressed to the City of Pooler, Finance Officer, 100 Highway 80 SW, Pooler, Georgia 31322.



**GOVERNMENT-WIDE FINANCIAL STATEMENTS**



City of Pooler, Georgia  
Statement of Net Position  
December 31, 2015

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Pooler Development Authority
<b>ASSETS</b>				
Cash and cash equivalents.....	\$ 33,880,098	\$ 10,462,489	\$ 44,342,587	\$ 112,260
Receivables.....	2,824,907	1,060,612	3,885,519	-
Internal balances.....	297,157	(297,157)	-	-
Inventories.....	-	5,500	5,500	-
Prepaid.....	105,059	22,660	127,719	-
Restricted assets				
Cash and cash equivalents.....	112,759	6,580,049	6,692,808	-
Capital assets				
Land and construction in progress.....	11,241,625	3,393,543	14,635,168	-
Other capital assets, net of depreciation.....	34,238,108	35,877,884	70,115,992	-
Total assets.....	<u>82,699,713</u>	<u>57,105,580</u>	<u>139,805,293</u>	<u>112,260</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related.....	<u>1,207,842</u>	<u>200,064</u>	<u>1,407,906</u>	<u>-</u>
<b>LIABILITIES</b>				
Accounts payable and other accrued liabilities.....	961,438	216,071	1,177,509	-
Contracts and retainage payable.....	1,780,483	76,795	1,857,278	-
Accrued interest.....	224,139	88,670	312,809	-
Unearned revenue.....	330,817	-	330,817	-
Deposits payable.....	148,418	309,229	457,647	-
Long-term liabilities				
Due within one year.....	1,749,203	1,281,010	3,030,213	-
Due in more than one year.....	19,229,096	18,227,515	37,456,611	-
Net pension liability.....	4,785,384	792,637	5,578,021	-
Net OPEB obligation.....	619,319	-	619,319	-
Total liabilities.....	<u>29,828,297</u>	<u>20,991,927</u>	<u>50,820,224</u>	<u>-</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related.....	<u>135,970</u>	<u>22,522</u>	<u>158,492</u>	<u>-</u>
<b>NET POSITION</b>				
Net investment in capital assets.....	24,885,553	19,821,116	44,706,669	-
Restricted for				
Capital projects.....	277,863	-	277,863	-
Public safety.....	100	-	100	-
Debt service.....	-	1,233,007	1,233,007	-
Unrestricted.....	28,779,772	15,237,072	44,016,844	112,260
Total net position.....	<u>\$ 53,943,288</u>	<u>\$ 36,291,195</u>	<u>\$ 90,234,483</u>	<u>\$ 112,260</u>

*The notes to the basic financial statements are an integral part of this statement.*

City of Pooler, Georgia  
Statement of Activities  
For the Year Ended December 31, 2015

	<b>Program Revenues</b>			
<b>Functions/Programs</b>	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities:				
General government.....	\$ 851,414	\$ 837,248	\$ -	\$ -
Public safety.....	7,324,997	1,047,028	522,181	-
Public works.....	5,544,496	1,517,792	-	4,190,044
Health and welfare.....	118,851	10,055	-	-
Culture and recreation.....	1,698,857	283,224	30,083	2,193,568
Housing and development.....	1,040,932	-	-	-
Interest on long-term debt.....	608,396	-	-	-
Total governmental activities.....	17,187,943	3,695,347	552,264	6,383,612
Business-type activities:				
Water and sewer.....	6,344,911	6,193,991	-	3,417,479
Total business-type activities.....	6,344,911	6,193,991	-	3,417,479
Total.....	\$ 23,532,854	\$ 9,889,338	\$ 552,264	\$ 9,801,091
 <b>Component Unit</b>				
Pooler Development Authority.....	\$ -	\$ -	\$ -	\$ -
 General revenues:				
Taxes:				
Property taxes.....				
Sales and use taxes.....				
Selective sales and use taxes.....				
Franchise fees.....				
Business taxes.....				
Unrestricted investment earnings.....				
Miscellaneous.....				
Total general revenues.....				
Change in net position.....				
Net position - beginning (restated).....				
Net position - ending.....				

*The notes to the basic financial statements are an integral part of this statement.*

**Net (Expense) Revenue and  
Changes in Net Position**

Primary Government			Component Unit
Governmental Activities	Business- Type Activities	Total	Pooler Development Authority
\$ (14,166)	\$ -	\$ (14,166)	
(5,755,788)	-	(5,755,788)	
163,340	-	163,340	
(108,796)	-	(108,796)	
808,018	-	808,018	
(1,040,932)	-	(1,040,932)	
(608,396)	-	(608,396)	
<u>(6,556,720)</u>	<u>-</u>	<u>(6,556,720)</u>	
-	3,266,559	3,266,559	
<u>-</u>	<u>3,266,559</u>	<u>3,266,559</u>	
<u>(6,556,720)</u>	<u>3,266,559</u>	<u>(3,290,161)</u>	
			<u>\$ -</u>
5,335,069	-	5,335,069	-
5,973,712	-	5,973,712	-
1,670,748	-	1,670,748	-
1,748,486	-	1,748,486	-
1,410,754	-	1,410,754	-
9,945	18,117	28,062	224
65,182	-	65,182	-
<u>16,213,896</u>	<u>18,117</u>	<u>16,232,013</u>	<u>224</u>
9,657,176	3,284,676	12,941,852	224
<u>44,286,112</u>	<u>33,006,519</u>	<u>77,292,631</u>	<u>112,036</u>
<u>\$ 53,943,288</u>	<u>\$ 36,291,195</u>	<u>\$ 90,234,483</u>	<u>\$ 112,260</u>



## **FUND FINANCIAL STATEMENTS**



City of Pooler, Georgia

Balance Sheet

Governmental Funds

December 31, 2015

	General	Special Purpose Local Option Sales Tax Fund	Capital Projects	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents.....	\$ 18,632,938	\$ 136,584	\$ 15,110,476	\$ 100	\$ 33,880,098
Receivables.....	2,493,228	245,141	-	86,538	2,824,907
Due from other funds.....	340,427	-	-	-	340,427
Prepaid items.....	105,059	-	-	-	105,059
Restricted cash and cash equivalents.....	-	-	112,759	-	112,759
<b>Total assets.....</b>	<b>\$ 21,571,652</b>	<b>\$ 381,725</b>	<b>\$ 15,223,235</b>	<b>\$ 86,638</b>	<b>\$ 37,263,250</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
Liabilities					
Accounts payable.....	\$ 657,426	\$ -	\$ -	\$ 43,268	\$ 700,694
Retainage payable.....	-	103,862	1,676,621	-	1,780,483
Salaries and wages payable.....	260,744	-	-	-	260,744
Due to other funds.....	-	-	-	43,270	43,270
Unearned revenue.....	330,817	-	-	-	330,817
Customer deposits payable.....	148,418	-	-	-	148,418
<b>Total liabilities.....</b>	<b>1,397,405</b>	<b>103,862</b>	<b>1,676,621</b>	<b>86,538</b>	<b>3,264,426</b>
Deferred inflows of resources					
Unavailable revenue - property taxes.....	222,908	-	-	-	222,908
Unavailable revenue - franchise fees.....	1,396,150	-	-	-	1,396,150
<b>Total deferred inflows of resources.....</b>	<b>1,619,058</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1,619,058</b>
<b>Combined liabilities and deferred inflows of resources.....</b>	<b>3,016,463</b>	<b>103,862</b>	<b>1,676,621</b>	<b>86,538</b>	<b>4,883,484</b>
Fund balances					
Nonspendable.....	105,059	-	-	-	105,059
Restricted.....	-	277,863	-	100	277,963
Assigned.....	2,449,905	-	13,546,614	-	15,996,519
Unassigned.....	16,000,225	-	-	-	16,000,225
<b>Total fund balances.....</b>	<b>18,555,189</b>	<b>277,863</b>	<b>13,546,614</b>	<b>100</b>	<b>32,379,766</b>
<b>Total liabilities, deferred inflows of resources and fund balances.....</b>	<b>\$ 21,571,652</b>	<b>\$ 381,725</b>	<b>\$ 15,223,235</b>	<b>\$ 86,638</b>	<b>\$ 37,263,250</b>

The notes to the basic financial statements are an integral part of this statement.

City of Pooler, Georgia  
 Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities

December 31, 2015

Total Governmental Fund Balances.....		\$ 32,379,766
<p>Amounts reported for governmental activities in the statement of net position are different because:</p>		
<p>Capital assets used in governmental activities are not current financial resources and therefore are not reported in the governmental funds. However, in the statement of net position the cost of these assets are capitalized and expensed over their estimated lives through annual depreciation expense.</p>		
Cost of capital assets.....	\$ 56,057,796	
Less: accumulated depreciation.....	<u>(10,578,063)</u>	45,479,733
<p>Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the governmental funds balance sheet.</p>		
Property taxes.....	222,908	
Franchise fees.....	<u>1,396,150</u>	1,619,058
<p>Long-term and related liabilities are not due and payable in the current period and therefore are not reported in the governmental funds balance sheet.</p>		
Certificates of participation.....	(18,475,000)	
Capital leases.....	(1,405,732)	
Notes payable.....	(713,448)	
Accrued interest.....	(224,139)	
Compensated absences.....	(384,119)	
Net pension liability.....	<u>(4,785,384)</u>	(25,987,822)
<p>Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the fund financial statements:.....</p>		
Deferred outflows of resources related to pensions.....		1,207,842
Deferred inflows of resources related to pensions.....		(135,970)
Net OPEB liability not reported in the fund financial statements.....		<u>(619,319)</u>
Net Position of Governmental Activities.....		<u><u>\$ 53,943,288</u></u>

*The notes to the basic financial statements are an integral part of this statement.*

City of Pooler, Georgia  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the Year Ended December 31, 2015

	General	Special Purpose Local Option Sales Tax Fund	Capital Projects	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>					
Taxes.....	\$ 15,127,820	\$ -	\$ -	\$ 1,010,949	\$ 16,138,769
Licenses and permits.....	767,959	-	-	-	767,959
Intergovernmental.....	832,271	3,037,702	-	-	3,869,973
Charges for services.....	1,940,854	-	-	-	1,940,854
Fines and forfeitures.....	917,245	-	-	-	917,245
Investment earnings.....	5,970	481	3,972	3	10,426
Miscellaneous.....	117,628	-	-	-	117,628
Total revenues.....	<u>19,709,747</u>	<u>3,038,183</u>	<u>3,972</u>	<u>1,010,952</u>	<u>23,762,854</u>
<b>EXPENDITURES</b>					
Current					
General government.....	685,814	-	-	-	685,814
Public safety.....	8,259,463	-	-	16,013	8,275,476
Public works.....	4,762,480	-	-	-	4,762,480
Health and welfare.....	119,919	-	-	-	119,919
Culture and recreation.....	1,256,109	-	-	-	1,256,109
Housing and development.....	541,577	-	-	505,473	1,047,050
Capital Outlay.....	-	3,273,198	6,923,941	-	10,197,139
Debt Service					
Principal.....	414,964	-	-	-	414,964
Interest.....	76,071	-	308,186	-	384,257
Total expenditures.....	<u>16,116,397</u>	<u>3,273,198</u>	<u>7,232,127</u>	<u>521,486</u>	<u>27,143,208</u>
Excess (deficiency) of revenues over (under) expenditures.....	<u>3,593,350</u>	<u>(235,015)</u>	<u>(7,228,155)</u>	<u>489,466</u>	<u>(3,380,354)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in.....	727,306	-	2,175,674	-	2,902,980
Transfers out.....	(2,175,674)	(221,830)	-	(505,476)	(2,902,980)
Capital lease.....	26,801	-	-	-	26,801
Certificates of participation.....	-	-	18,475,000	-	18,475,000
Sale of general capital assets.....	46,926	-	-	-	46,926
Total other financing sources (uses)	<u>(1,374,641)</u>	<u>(221,830)</u>	<u>20,650,674</u>	<u>(505,476)</u>	<u>18,548,727</u>
Net changes in fund balances.....	2,218,709	(456,845)	13,422,519	(16,010)	15,168,373
Fund balances at beginning of year (restated).....	16,336,480	734,708	124,095	16,110	17,211,393
Fund balances at end of year.....	<u>\$ 18,555,189</u>	<u>\$ 277,863</u>	<u>\$ 13,546,614</u>	<u>\$ 100</u>	<u>\$ 32,379,766</u>

*The notes to the basic financial statements are an integral part of this statement.*

City of Pooler, Georgia  
 Reconciliation of the Statement of Revenues, Expenditures, and  
 Changes in Fund Balances of Governmental Funds to the  
 Statement of Activities

For the Year Ended December 31, 2015

Net change in Fund Balances - Total Governmental Funds.....		\$ 15,168,373
<p>Amounts reported for governmental activities in the statement of activities are different because:</p> <p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.</p>		
Capital outlays.....	\$ 14,498,634	
Depreciation expense.....	<u>(1,852,002)</u>	12,646,632
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.</p>		
Deferred inflows of resources at December 31, 2015.....	1,619,058	
Deferred inflows of resources at December 31, 2014.....	<u>1,619,058</u>	-
<p>Governmental funds report debt proceeds as an other financing source. However, in the statement of activities, debt proceeds are recognized as a long-term liability.</p>		
Certificates of participation.....	(18,475,000)	
Capital leases.....	<u>(26,801)</u>	(18,501,801)
<p>Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.</p>		
Capital leases.....	361,860	
Note payable.....	<u>53,104</u>	414,964
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.</p>		
(Increase) decrease in compensated absences.....	(9,790)	
(Increase) decrease in accrued interest.....	(224,139)	
(Increase) decrease in the net OPEB liability.....	<u>159,281</u>	(74,648)
<p>In the statement of activities, pension expense represents the change in net pension liability from the beginning of the year to the end of the year. However, in the governmental funds, pension expense is measured by the amount of financial resources used (amount actually paid). This is the amount by which pension contributions paid in the current period exceeded pension expense.....</p>		
		<u>3,656</u>
Change in Net Position of Governmental Activities.....		<u><u>\$ 9,657,176</u></u>

*The notes to the basic financial statements are an integral part of this statement.*

City of Pooler, Georgia  
Statement of Net Position  
Water and Sewer Enterprise Fund  
December 31, 2015

<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents.....	\$ 9,770,500
Accounts receivable - net.....	1,060,612
Inventory.....	5,500
Prepaid items.....	22,660
Restricted cash and cash equivalents:	
Customer deposits.....	228,729
Note and loan accounts.....	463,260
	11,551,261
Total current assets.....	
Noncurrent assets	
Restricted cash and cash equivalents:	
Water and sewer system expansion accounts.....	5,810,302
Note and loan accounts.....	769,747
Capital assets:	
Land, improvements, and construction in progress.....	3,393,543
Other capital assets, net of depreciation.....	35,877,884
	45,851,476
Total noncurrent assets.....	
Total assets.....	
	57,402,737
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension related.....	200,064
	200,064
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable and accrued liabilities.....	216,071
Contracts and retainage payable.....	76,795
Due to other funds.....	297,157
Accrued interest.....	88,670
Due to developers.....	80,500
Compensated absences.....	49,481
Notes and loans payable.....	707,991
Capital leases payable.....	60,278
Payable from restricted assets:	
Customer deposits payable.....	228,729
Notes and loans payable.....	463,260
	2,268,932
Total current liabilities.....	
Noncurrent liabilities:	
Notes and loans payable.....	18,218,782
Compensated absences.....	8,733
Net pension liability.....	792,637
	19,020,152
Total noncurrent liabilities.....	
Total liabilities.....	
	21,289,084
	<i>(continued)</i>

The notes to the basic financial statements are an integral part of this statement.

City of Pooler, Georgia  
Statement of Net Position  
Water and Sewer Enterprise Fund  
December 31, 2015

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**DEFERRED INFLOWS OF RESOURCES**

Pension related..... 22,522

**NET POSITION**

Net investment in capital assets..... 19,821,116

Restricted for debt service..... 1,233,007

Unrestricted..... 15,237,072

Total net position..... \$ 36,291,195

*(concluded)*

City of Pooler, Georgia  
Statement of Revenues, Expenses, and Changes in Fund Net Position  
Water and Sewer Enterprise Fund  
For the Year Ended December 31, 2015

<b>OPERATING REVENUES</b>	
Water fees.....	\$ 2,788,465
Sewer fees.....	3,405,526
Total operating revenues.....	6,193,991
<b>OPERATING EXPENSES</b>	
<u>Water</u>	
Personnel services and employee benefits.....	539,704
Purchased and contracted services.....	187,906
Supplies.....	702,254
Depreciation.....	307,947
Total operating expenses - Water.....	1,737,811
<u>Sewer</u>	
Personnel services and employee benefits.....	389,392
Purchased and contracted services.....	626,539
Supplies.....	334,107
Depreciation.....	724,575
Total operating expenses - Sewer.....	2,074,613
<u>Wastewater Treatment Plant</u>	
Personnel services and employee benefits.....	614,444
Purchased and contracted services.....	345,864
Supplies.....	473,393
Depreciation.....	500,941
Total operating expenses - Wastewater Treatment Plant.....	1,934,642
Total operating expenses.....	5,747,066
Operating income (loss).....	446,925
<b>NONOPERATING REVENUES (EXPENSES)</b>	
Interest income.....	18,117
Interest expense.....	(597,845)
Total nonoperating revenues (expenses).....	(579,728)
Income (loss) before capital contributions.....	(132,803)
<b>CAPITAL CONTRIBUTIONS</b>	
Tap fees.....	419,837
Donated infrastructure.....	1,739,613
Capital cost recovery charges.....	1,258,029
Total capital contributions.....	3,417,479
Change in net position.....	3,284,676
Net position, beginning of year (restated).....	33,006,519
Net position, end of year.....	\$ 36,291,195

*The notes to the basic financial statements are an integral part of this statement.*

City of Pooler, Georgia  
Statement of Cash Flows  
Water and Sewer Enterprise Fund  
For The Year Ended December 31, 2015

<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Cash received from customers.....	\$ 6,142,077
Cash payments to suppliers for goods and services.....	(2,775,809)
Cash payments to employees for services.....	(1,541,796)
	<u>1,824,472</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Debt issued.....	3,171,767
Principal payments on debt.....	(1,502,413)
Interest payments on debt.....	(601,619)
Tap fees.....	474,235
Capital cost recovery proceeds.....	1,258,029
Acquisitions and construction of capital assets.....	(4,582,965)
	<u>(1,782,966)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest earned on cash and investments.....	18,117
	<u>18,117</u>
Net cash provided (used) by investing activities.....	18,117
Net increase (decrease) in cash and cash equivalents.....	59,623
Cash and cash equivalents, beginning of year.....	16,982,915
	<u>\$ 17,042,538</u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	
Operating income (loss).....	\$ 446,925
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation.....	1,533,463
Change in assets and liabilities:	
Decrease (increase) in accounts receivables.....	(108,061)
(Decrease) Increase in prepaid expenses.....	1,325
(Decrease) Increase in accounts payable and accrued liabilities.....	(168,841)
(Decrease) Increase in interfund payable.....	63,514
(Decrease) increase in customer deposits payable.....	56,147
	<u>1,377,547</u>
Total adjustments.....	1,377,547
Net cash provided (used) by operating activities.....	\$ 1,824,472
<b>Noncash investing, capital, and financing activities:</b>	
Capital contributions.....	\$ 1,739,613

*The notes to the basic financial statements are an integral part of this statement.*

City of Pooler, Georgia  
Statement of Fiduciary Assets and Liabilities  
Fiduciary Fund  
December 31, 2015

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	Municipal Court Fund
<b>ASSETS</b>	
Cash and cash equivalents.....	\$ 10,113
Fines receivable.....	150,236
Total assets.....	\$ 160,349
<b>LIABILITIES</b>	
Due to others.....	\$ 160,349
Total liabilities.....	\$ 160,349



## **NOTES TO THE FINANCIAL STATEMENTS**



CITY OF POOLER, GEORGIA  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2015

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## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Description of Government-wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

### B. Reporting Entity

The City of Pooler, Georgia (government) is a municipal corporation governed by an elected mayor and six-member governing council (council). The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Currently, the City has no blended component units. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

**Discretely presented component unit** – Pooler Development Authority (PDA) was created on November 24, 2003 for the public purpose of economic development within the city limits of Pooler, Georgia. The PDA was established pursuant to the Development Authorities Law of the State of Georgia (O.C.G.A. 36-62 et seq.) and operates as a separate public body corporate and politic. The PDA's board consists of seven members appointed by the governing body of the City of Pooler, Georgia. Pooler City Council is able to impose its will on the Authority, and the Authority provides services and benefits which are not limited to the City of Pooler.

The PDA does not issue a separate stand-alone financial report.

### C. Joint Ventures

A joint venture is a legal entity or other organization that results from a contractual agreement and that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. The government participates in the following joint venture:

*Coastal Regional Commission* – Under Georgia law, the City, in conjunction with other governments in the region, is a member of the Coastal Regional Commission (RC) is required to pay annual dues thereto. During its year ended December 31, 2015, the City paid \$26,318 in such dues. Membership in an RC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of an RC in Georgia. The RC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of the RC. Management believes that the RC is currently accumulating sufficient financial resources to meet its financial obligations. Separate financial statements may be obtained from: Coastal Regional Commission, P.O. Box 1917, Brunswick, Georgia 31521

CITY OF POOLER, GEORGIA  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2015

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**D. Basis of Presentation – Government-wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from the governmental funds, while the business-type activities incorporate data from the government's enterprise fund. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

As discussed earlier, the government has one discretely presented component unit. While the Pooler Development Authority is not considered to be a major component unit, it is nevertheless shown in a separate column in the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are payments in lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's water and sewer functions and various other functions of the government. Elimination of these charges would distort the direct costs and programs revenues reported for the various functions concerned.

**E. Basis of Presentation – Fund Financial Statements**

The fund financial statements provide information about the government's funds, including its fiduciary fund. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The *special purpose local option sales tax (SPLOST) fund* is used to account for 1% sales tax proceeds restricted for the acquisition or construction of specific capital projects as authorized by local referendum.

The *capital projects fund* is used to account for the acquisition or construction of major capital facilities financed with non-SPLOST resources.

The government reports the following major enterprise fund:

The *water and sewer fund* accounts for water and sewer services provided to the residents of the government. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service.

Additionally, the government reports the following fund types:

*Special Revenue Fund* – used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

*Agency Fund* – used to account for, on a temporary basis, fines collected by the municipal court that ultimately are transferred to the general fund.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e. governmental funds) are eliminated so that only the net amount is included

CITY OF POOLER, GEORGIA  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2015

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as internal balances in the governmental activities column. Similarly, balances between funds included in business-type activities (i.e. enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

#### **F. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within thirty (30) days of the end of the current fiscal period. Expenditures generally are recognized when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as, expenditures related to compensated absences and claims and judgments, are reported only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, franchise fees, sanitation fees, and interest associated with the current fiscal period are susceptible to accrual. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period (within 30 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary fund is reported using the *economic resources measurement focus* and the *accrual basis of accounting*. The agency fund has no measurement focus but utilizes the *accrual basis of accounting* for reporting its assets and liabilities.

CITY OF POOLER, GEORGIA  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2015

**G. Restatement of Prior Year Net Position**

For the year ended December 31, 2015, the City implemented the provisions of GASB Statement No. 68 and GASB Statement No. 71, as described in "New Accounting Pronouncements" below, which required the restatement of the December 31, 2014 net position of governmental activities and business-type activities. In addition, the City has made a prior period adjustment to correct the overstatement of accounts receivable reported in the general fund, the water and sewer enterprise fund, governmental activities and business-type activities at December 31, 2014. These changes are in accordance with generally accepted accounting principles. The changes to net position in the water and sewer enterprise fund are the same as those reported in the business activities of the City.

	<u>General Fund</u>		
Fund balance December 31, 2014 as previously reported.....	\$ 16,458,346		
Overstatement of accounts receivable - sanitation charges.....	(121,866)		
Fund balance December 31, 2014 as restated.....	<u>\$ 16,336,480</u>		
		<u>Governmental Activities</u>	<u>Business-type Activities</u>
			<u>Total</u>
Net position, December 31, 2014 as previously reported.....	\$ 48,125,146	\$ 34,086,203	\$ 82,211,349
Overstatement of accounts receivable - sanitation charges.....	(121,866)	-	(121,866)
Overstatement of accounts receivable - water and sewer charges.....	-	(463,983)	(463,983)
Deferred outflows of resources pension related.....	868,334	143,828	1,012,162
Net pension liability.....	<u>(4,585,502)</u>	<u>(759,529)</u>	<u>(5,345,031)</u>
Net position, December 31, 2014 as restated.....	<u>\$ 44,286,112</u>	<u>\$ 33,006,519</u>	<u>\$ 77,292,631</u>

**H. New Accounting Pronouncements**

In 2015, the City adopted Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions. The provisions of this Statement establish accounting and financial reporting standards for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts. Implementation of this statement requires a restatement to beginning net position. The adoption of this statement has a significant impact on the City's financial statements.

CITY OF POOLER, GEORGIA  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2015

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**I. Assets, Liabilities, Deferred Outflows/Inflows and Net Position or Fund Balance**

**1. Cash and Cash Equivalents**

The government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the government to invest in obligations of or obligations guaranteed by the U.S. Government and agencies or corporations of the U.S. Government; obligations of any state; obligations of any political subdivision of any state; certificates of deposit or time deposits of any national state bank or savings and loan which have deposits insured by the FDIC or FSLIC; prime bankers acceptances; repurchase agreements; and the Local Government Investment Pool of the State of Georgia (Georgia Fund 1). Investments are reported at fair value.

Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. The fair value of real estate investments is based on independent appraisals. Investments that do not have an established market are reported at estimated fair values.

**2. Receivables**

In the fund financial statements, material receivables in governmental funds include revenue accruals such as property taxes, franchise fees, grants and other similar intergovernmental revenues since they are usually both measurable and available. Nonexchange transactions collectible but not available are deferred in the fund financial statements. Accounts receivable comprise the majority of proprietary fund receivables. Trade receivables are shown net of an allowance for uncollectibles.

**3. Inventories and Prepaid Items**

All inventories (when significant) are valued at cost using the first in/first out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

**4. Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Restricted assets in the enterprise funds represent cash and cash equivalents and investments set aside for repayment of deposits to utility customers, for debt service and for future expansion of the water and sewer system.

**5. Capital Assets**

Capital assets, which include property, plant, equipment and infrastructure assets (e.g. roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of one year.

General infrastructure assets (i.e. those reported by governmental activities), acquired prior to January 1, 2003 are not reported in the basic financial statements. As the government constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amount spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life. Donated capital assets are recorded at their estimated fair value at the date of donation.

CITY OF POOLER, GEORGIA  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 DECEMBER 31, 2015

Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. During the year ended December 31, 2015, there was no interest capitalized by the government's business-type activities relating to the construction of capital assets.

All capital assets are depreciated, except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Building and improvements.....	20 - 50 years	20 - 50 years
Machinery and equipment.....	5 - 20 years	5 - 20 years
Vehicles.....	3 - 8 years	3 - 8 years
Infrastructure.....	50 years	

**6. *Compensated Absences***

It is the government's policy to permit employees to accumulate earned but unused paid time off. The entire accrued balance is payable at the time of employment termination unless the employee is discharged for cause. All paid time off (when material) is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

**7. *Long-term Obligations***

In the government-wide financial statements and proprietary fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, or business-type activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**8. *Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents the acquisition of net position that applies to a future period(s) as so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and franchise fees. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The government-wide statements and proprietary fund type in the fund financial statements have an additional deferred outflows of resources and deferred inflows of resources not reported on the modified accrual basis.

CITY OF POOLER, GEORGIA  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2015

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These deferred outflows of resources and deferred inflows of resources related to pensions, result from changes in net pension liability not included in pension expense due to effects in actuarial differences, changes in assumptions, and differences between actual and projected earnings on plan investments.

**9. Equity Classifications**

Equity is classified as net position and displayed in three components in the government-wide financial statements and in the proprietary fund type in the fund financial statements.

*Net investment in capital assets* consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

*Restricted net position* consist of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of all other net position that do not meet the definition of “restricted” or “net investment in capital assets”.

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The *nonspendable fund balance* classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

*Restricted fund balance* reflects constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed fund balance* can only be used for specific purposes pursuant to constraints imposed by formal resolutions of the city council – the government’s highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the city council removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned fund balance* describes the portion of fund balance that reflects the government’s intended use of resources, but is neither restricted nor committed. The City of Pooler’s fund balance policy authorizes the finance officer to designate portions of fund balance as assigned at any time. The finance officer may also remove assigned fund balances as he or she deems appropriate. In all governmental funds other than the general fund, assigned fund balance may be the residual fund balance designation after nonspendable, restricted, and committed amounts have been reported. In addition, the assigned fund balance category is used to reflect the appropriation of a portion of existing fund balance to eliminate a projected deficit in the subsequent year’s budget.

*Unassigned fund balance* is the residual classification for the general fund. It is also used to report negative fund balances in other governmental funds.

**10. Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as *restricted net position* and *unrestricted net position* in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government’s policy to consider restricted net position to have been depleted before unrestricted net position is applied.

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***11. Fund Balance Flow Assumption***

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

***12. Use of Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that may affect the amounts reported in the financial statements and the related notes. Accordingly, actual results could differ from these estimates.

**J. Revenues and Expenditures/Expenses**

***1. Program Revenues***

Amounts reported as *program revenues* include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenue.

***2. Property Taxes***

Property taxes are levied as of January 1 on property values assessed on the same date. A millage rate of 4.019 mills was adopted on June 15, 2015. Tax bills were rendered on September 15, 2015 and are considered past due 60 days after the respective tax billing date at which time the applicable property is subject to lien and penalties and interest are assessed.

***3. Proprietary Funds Operating and Nonoperating Revenues and Expenses***

Proprietary funds distinguish operating revenues and expense from nonoperating items. Operating revenues and expense generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water and Sewer Fund are charges to customers for services provided. Operating expenses include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

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**II. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS**

**A. Cash Deposits with Financial Institutions**

At year-end the carrying amount of the government's deposits was \$51,045,508 and the bank balance was \$34,162,352. As of December 31, 2015 the entire bank balance was insured and collateralized with securities held by the government or its agent in the government's name.

*Custodial credit risk* is the risk that in the event of a bank failure, the government's deposits may not be returned to the government. The Official Code of Georgia Annotated (OCGA) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by a surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of depository insurance. The government has no custodial credit risk policy that would require additional collateral requirements.

**B. Receivables**

Amounts are aggregated into a single receivable (net of allowance for uncollectible accounts) line for certain funds and aggregated columns. Below is the detail of receivables for the general fund, SPLOST fund and the nonmajor governmental funds in the aggregate, including the applicable allowance for uncollectible accounts.

Receivable	General	SPLOST	Nonmajor Governmental	Total
Franchise fees.....	\$ 1,473,238	\$ -	\$ -	\$ 1,473,238
Property taxes.....	250,834	-	-	250,834
Sales taxes.....	547,719	-	-	547,719
Lodging taxes.....	-	-	86,538	86,538
Intergovernmental.....	225,296	245,141	-	470,437
Other.....	1,158	-	-	1,158
Gross receivables	2,498,245	245,141	86,538	2,829,924
Less: Allowance for uncollectibles.....	(5,017)	-	-	(5,017)
Net receivables.....	<u>\$ 2,493,228</u>	<u>\$ 245,141</u>	<u>\$ 86,538</u>	<u>\$ 2,824,907</u>

Accounts receivable reported in the water and sewer fund represents uncollected charges for water and sewer services provided to customers. The allowance for uncollectible accounts at year end was \$63,976.

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**C. Capital Assets**

Capital asset activity for the year ended December 31, 2015 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
<b>Governmental Activities:</b>					
<i>Non-Depreciable Assets:</i>					
Land.....	\$ 4,300,361	\$ 131,668	\$ -	\$ -	\$ 4,432,029
Construction in progress.....	1,953,742	9,319,968	-	(4,464,114)	6,809,596
Total non-depreciable capital assets.....	<u>6,254,103</u>	<u>9,451,636</u>	<u>-</u>	<u>(4,464,114)</u>	<u>11,241,625</u>
<i>Depreciable Assets:</i>					
Buildings and improvements.....	10,117,111	-	357,641	3,070,496	12,829,966
Machinery, equipment and vehicles.....	10,122,454	1,786,267	400,447	-	11,508,274
Infrastructure.....	15,823,582	3,260,731	-	1,393,618	20,477,931
Total depreciable capital assets.....	<u>36,063,147</u>	<u>5,046,998</u>	<u>758,088</u>	<u>4,464,114</u>	<u>44,816,171</u>
<i>Accumulated Depreciation</i>					
Buildings and improvements.....	(2,355,126)	(503,553)	(357,641)	-	(2,501,038)
Machinery, equipment and vehicles.....	(5,883,850)	(925,456)	(400,447)	-	(6,408,859)
Infrastructure.....	(1,245,173)	(422,993)	-	-	(1,668,166)
Total accumulated depreciation.....	<u>(9,484,149)</u>	<u>(1,852,002)</u>	<u>(758,088)</u>	<u>-</u>	<u>(10,578,063)</u>
Total Governmental Activities.....	<u>\$ 32,833,101</u>	<u>\$ 12,646,632</u>	<u>\$ -</u>	<u>\$ -</u>	<u>45,479,733</u>
Less related long-term debt outstanding.....					(20,594,180)
Net investment in capital assets.....					<u>\$ 24,885,553</u>

Depreciation expense was charged to functions/programs of the governmental activities as follows:

<b>Governmental Activities</b>	
General government.....	\$ 33,038
Public safety.....	857,822
Public works.....	488,176
Culture and recreation.....	467,570
Housing and development.....	5,396
Total depreciation expense.....	<u>\$ 1,852,002</u>

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Changes in business-type activities capital asset for the year ended December 31, 2015 was as follows:

	Beginning Balance	Increases	Decreases	Net Transfers	Ending Balance
<b>Business-type Activities:</b>					
<i>Non-Depreciable Assets:</i>					
Land.....	\$ 172,139	\$ -	\$ -	\$ -	\$ 172,139
Construction in progress.....	2,943,544	3,028,195	-	(2,750,335)	3,221,404
Total non-depreciable capital assets.....	<u>3,115,683</u>	<u>3,028,195</u>	<u>-</u>	<u>(2,750,335)</u>	<u>3,393,543</u>
<i>Depreciable Assets:</i>					
Buildings and improvements.....	46,880,607	1,799,937	-	2,750,335	51,430,879
Machinery, equipment and vehicles.....	1,610,942	48,168	28,334	-	1,630,776
Total depreciable capital assets.....	<u>48,491,549</u>	<u>1,848,105</u>	<u>28,334</u>	<u>2,750,335</u>	<u>53,061,655</u>
<i>Accumulated Depreciation</i>					
Buildings and improvements.....	(14,626,983)	(1,430,207)	-	-	(16,057,190)
Machinery, equipment and vehicles.....	(1,051,658)	(103,257)	(28,334)	-	(1,126,581)
Total accumulated depreciation.....	<u>(15,678,641)</u>	<u>(1,533,464)</u>	<u>(28,334)</u>	<u>-</u>	<u>(17,183,771)</u>
Total Business-type Activities.....	<u>\$ 35,928,591</u>	<u>\$ 3,342,836</u>	<u>\$ -</u>	<u>\$ -</u>	<u>39,271,427</u>
Less related long-term debt outstanding.....					<u>(19,450,311)</u>
Net investment in capital assets.....					<u>\$ 19,821,116</u>

**D. Interfund Receivables, Payables and Transfers**

Interfund receivable and payable balances at December 31, 2015 are as follows:

Receivable Fund	Payable Fund	Amount
General	Water and Sewer	\$ 297,157
General	Nonmajor governmental	43,270
Total interfund receivables and payables.....		<u>\$ 340,427</u>

These balances represent loans between the borrower fund and the lender fund. These balances resulted from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made. Interfund receivables and payables are reported in the fund financial statements; however, they are eliminated in the government-wide financial statements if the interfund loan is between governmental funds.

A summary of interfund transfers by fund type is as follows:

Transfer In	Transfer Out	Purpose	Amount
General Fund	SPLOST Fund	Return local, unrestricted revenue	\$ 221,830
Capital Projects Fund	General Fund	Fund construction projects	2,175,674
General Fund	Nonmajor governmental funds	Distribution of tax revenue	505,476
			<u>\$ 2,902,980</u>

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Interfund transfers are used to 1) move revenues from the fund that statute or budget requires collecting them to the fund that statute or budget requires to expend them, 2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and 3) use unrestricted revenues collected to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers are eliminated in the government-wide financial statements if the interfund transfer is within the governmental fund group.

**E. Capital Leases**

The City has entered into lease agreements as lessee for financing of equipment and vehicles used in governmental and business-type activities. This year \$225,363 and \$20,427 was included in depreciation expense of governmental activities and business-type activities respectively. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of future minimum lease payments as of the inception date.

The assets acquired through capital lease are as follows:

	Governmental Activities	Business-Type Activities
Machinery and Equipment.....	\$ 2,175,936	\$ 306,398
Less: Accumulated depreciation.....	(632,842)	(40,853)
Total.....	<u>\$ 1,543,094</u>	<u>\$ 265,545</u>

The following is a schedule of the future minimum lease payments under the capital leases, and the present value of the net minimum lease payments at December 31, 2015:

Year Ending December 31,	Governmental Activities	Business-type Activities
2016	\$ 360,818	\$ 66,261
2017	294,788	66,261
2018	216,239	66,261
2019	144,998	66,261
2020	138,944	-
2021 - 2023	416,833	-
Total minimum lease payments.....	1,572,620	265,044
Less: amount representing interest.....	(166,888)	(14,193)
Present value of minimum lease payments...	<u>\$ 1,405,732</u>	<u>\$ 250,851</u>

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**F. Long -term Debt**

Installment Sale Agreement – Fire Stations

In February 2012, the City entered into an installment sale agreement with the Georgia Municipal Association, Inc. providing \$880,000 to finance the construction of two fire stations. The agreement carries an interest rate of 3.26% and has a term of fifteen years with final maturity on December 8, 2026.

Annual debt service requirements to maturity for the contractual obligation are as follows:

Year Ending December 31,	Principal	Interest	Total
2016	\$ 54,857	\$ 22,595	\$ 77,452
2017	56,667	20,785	77,452
2018	58,537	18,915	77,452
2019	60,469	16,983	77,452
2020	62,465	14,987	77,452
2021 - 2025	344,638	42,622	387,260
2026	75,815	1,553	77,368
Totals.....	\$ 713,448	\$ 138,440	\$ 851,888

Installment Sale Agreement – Munipal Complex

In July 2015, the City entered into an installment sale agreement with the Georgia Municipal Association, Inc. providing \$18,475,000 to finance the construction of the municipal complex. The agreement carries an interest rate of 2.60% and has a term of fifteen years with final maturity on July 1, 2030.

Annual debt service requirements to maturity for the contractual obligation are as follows:

Year Ending December 31,	Principal	Interest	Total
2016	\$ 1,050,000	\$ 452,330	\$ 1,502,330
2017	1,050,000	453,050	1,503,050
2018	1,075,000	425,750	1,500,750
2019	1,105,000	397,800	1,502,800
2020	1,130,000	369,070	1,499,070
2021 - 2025	6,110,000	1,388,920	7,498,920
2026 - 2030	6,955,000	551,850	7,506,850
	\$ 18,475,000	\$ 4,038,770	\$ 22,513,770

Georgia Environmental Facilities Authority (GEFA) Loans

The City has entered into loan agreements with GEFA, a state agency. The GEFA makes low interest long-term loans to fund improvements to publicly owned water and sewer systems. The loan proceeds have been used to finance water and sewer projects to provide water and sewer access to areas of commercial and residential development throughout the City.

The City has entered into water and sewer agreements with land owners (developers) to assist in the repayment of the GEFA loans. Pursuant to the water and sewer agreements, the land owners are required to contemporaneously provide, with the execution of the agreement, an irrevocable letter of credit or financial obligation bond (financial guarantee) in the amount of the land owners shared cost of the project. In addition, the agreement authorizes the City to collect a GEFA Loan Cost Recovery Fee from customers connecting to the water and sewer system. The cost recovery fee revenue is restricted to the repayment of the related GEFA loans and reduces the land owners financial guarantee to the project.

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The City has the following GEFA loans outstanding at year end:

Contract Number	Original Amount	Interest Rate	Balance 12/31/2015
98-L66WJ	\$ 2,497,297	4.67%	\$ 1,073,418
02-L33WQ	672,289	4.36%	399,931
CW02-007	12,593,549	3.00%	7,989,083
03-L42WJ	3,103,709	4.16%	2,181,645
05-L23WJ	2,406,407	4.14%	1,468,218
11-L11WJ	901,235	3.44%	760,342
13-L30WJ	(not closed)	2.40%	3,563,104
13-L30WJ	(not closed)	0.70%	1,763,719
Total GEFA loans payable at December 31, 2015.....			19,199,460
Less: GEFA loans not closed at year end.....			(5,326,823)
Long-term portion in repayment.....			<u>13,872,637</u>

Annual debt service requirements to maturity for the GEFA Loans are as follows:

Year Ending December 31,	Principal	Interest	Total
2016	\$ 1,171,251	\$ 467,271	\$ 1,638,522
2017	1,214,202	424,320	1,638,522
2018	1,258,697	379,825	1,638,522
2019	1,304,921	333,602	1,638,523
2020	1,304,541	285,779	1,590,320
2021 - 2025	6,122,184	809,085	6,931,269
2026 - 2029	1,496,841	44,050	1,540,891
Totals.....	<u>\$ 13,872,637</u>	<u>\$ 2,743,932</u>	<u>\$ 16,616,569</u>

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Changes in Long-Term Liabilities

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year
<b>Governmental Activities:</b>					
Capital lease obligations.....	\$ 1,740,791	\$ 26,801	\$ 361,860	\$ 1,405,732	\$ 317,845
Notes payable - fire stations.....	766,552	-	53,104	713,448	54,857
Notes payable - municipal complex	-	18,475,000	-	18,475,000	1,050,000
Long-term debt.....	2,507,343	18,501,801	414,964	20,594,180	1,422,702
Compensated absences.....	374,329	132,467	122,677	384,119	326,501
Total Governmental Activities.....	<u>\$ 2,881,672</u>	<u>\$ 18,634,268</u>	<u>\$ 537,641</u>	<u>\$ 20,978,299</u>	<u>\$ 1,749,203</u>
<b>Business-Type Activities:</b>					
Capital lease obligations.....	\$ 309,575	\$ -	\$ 58,724	\$ 250,851	\$ 60,278
GEFA loans.....	17,471,382	3,171,767	1,443,689	19,199,460	1,171,251
Long-term debt.....	17,780,957	3,171,767	1,502,413	19,450,311	1,231,529
Compensated absences.....	55,864	16,961	14,611	58,214	49,481
Total Business-Type Activities.....	<u>\$ 17,836,821</u>	<u>\$ 3,188,728</u>	<u>\$ 1,517,024</u>	<u>\$ 19,508,525</u>	<u>\$ 1,281,010</u>

For the governmental activities, long-term liabilities are generally liquidated by the general fund and the SPLOST fund. For business-type activities, long-term liabilities are liquidated by the water and sewer enterprise fund.

**G. Fund Balance Classifications**

Amounts for specific purposes by fund and fund classifications for the year ended December 31, 2015, are as follows:

Classification/Fund	Purpose	Amount
Nonspendable		
General fund.....	Prepaid items.....	\$ 105,059
Restricted		
Special Purpose Local Option		
Sales Tax fund.....	Capital projects.....	277,863
Confiscated Asset fund.....	Public safety.....	100
Assigned		
General fund.....	Capital projects.....	2,449,905
Capital Projects fund.....	Capital projects.....	13,546,614
Unassigned		
General fund.....		16,000,225
Total fund balance.....		<u>\$ 32,379,766</u>

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**III. OTHER INFORMATION**

**A. Defined Benefit Pension Plan and Net Pension Liability**

*Plan description* – The City of Pooler Pension Plan (the Plan) is a defined benefit pension plan covering all employees, officials are not covered. The Plan is affiliated with the Georgia Municipal Employees Benefit System (GMEBS), a statewide, agent multiple-employer type plan administered by the Georgia Municipal Association. The Georgia Municipal Association handles all administrative and investment functions relative to the Plan. The Georgia Municipal Association issues a publicly available financial report that includes financial statements and required supplementary information for the Plan. That report may be obtained by writing to Georgia Municipal Association, 201 Pryor Street, SW, Atlanta, Georgia 30303.

*Benefits provided* – The Plan provides retirement, disability, and death benefits to plan members as well as an annual cost of living adjustment. Benefits are fully vested after 5 years of service. Participants become eligible to retire earlier of 62 with 5 years of service and 55 with 30 years of service. These benefit provisions and all other requirements are established and amended by City Council.

*Employees covered by benefit terms* – As of July 1, 2015, the date of the latest actuarial valuation, the plan membership included the following categories of participants:

Retired participants and beneficiaries.....	22
Terminated vested participants.....	28
Active participants.....	162
Total participants.....	<u>212</u>

*Contributions* – The GMEBS Board of Trustees has adopted an actuarial funding policy for determination of annual contributions and the systematic funding of liabilities arising under the Plan. The annual minimum contribution is the sum of 1) the normal cost (including administrative expenses), 2) the closed level dollar amortization of the unfunded actuarial accrued liability over a period that ranges from 10 to 30 years based on the funding policy adopted by the GMEBS Board of Trustees, and 3) interest on these amounts from the valuation date to the date contributions are paid (assumed monthly). The GMEBS Board of Trustees has adopted an actuarial funding policy that requires a different funding level than the estimated minimum annual contribution to minimize fluctuations in annual contribution amounts and to accumulate sufficient funds to secure benefits under the Plan. If the employer contributes the recommended contribution developed under the actuarial funding policy each year, the Plan will meet applicable state funding standards. The estimated minimum annual contribution under these standards is \$759,146.

*Net pension liability* – The City’s net pension liability was measured as of March 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015.

*Actuarial assumptions* – The total pension liability in the July 1, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	7.75%
Projected salary increases	3.25% plus service based merit increases
Cost of living adjustment	2.00%
Source of mortality assumptions:	
Healthy	RP-2000 Combined Healthy Mortality Table
Disabled	RP-2000 Disabled Retiree Mortality Table
Plan termination basis (all lives)	1994 Group Annuity Reserving Unisex Table

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The mortality and economic actuarial assumptions used in the July 1, 2015 actuarial valuation were based on the results of an actuarial experience study for the period January 1, 2010 to June 30, 2014.

The long-term expected rate of return on pension plan investments was determined using the building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The difference between the resulting rate and the rate on the ongoing basis is a margin for adverse deviation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of March 31, 2015 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>	<u>Long-term Nominal Real Rate of Return</u>
Domestic equity	50.00%	5.95%	9.20%
International equity	15.00%	6.45%	9.70%
Fixed income	25.00%	1.55%	4.80%
Real estate	10.00%	3.75%	7.00%
Cash	0.00%		
<b>Total</b>	<u><u>100.00%</u></u>		

*Discount rate* – The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed the City contributions will be made at the current contribution rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the net pension liability are as follows:

	<u>Total Pension Liability</u>	<u>Fiduciary Net Position</u>	<u>Net Pension Liability</u>
Balances at March 31, 2014.....	\$ 15,355,921	\$ 10,010,890	\$ 5,345,031
Changes for the year:			
Service cost.....	517,521	-	517,521
Interest.....	1,171,076	-	1,171,076
Difference between expected and actual experience.....	394,269	-	394,269
Contributions, employer.....	-	1,012,162	(1,012,162)
Contributions, employee.....	-	146,721	(146,721)
Net investment income.....	-	998,989	(998,989)
Benefit payments.....	(490,518)	(490,518)	-
Administrative expense.....	-	(22,476)	22,476
Other.....	285,520	-	285,520
Net changes.....	<u>1,877,868</u>	<u>1,644,878</u>	<u>232,990</u>
Balances at March 31, 2015.....	<u><u>\$ 17,233,789</u></u>	<u><u>\$ 11,655,768</u></u>	<u><u>\$ 5,578,021</u></u>

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The balances at March 31, 2014 and 2015 include entry age normal liabilities calculated using ages and service amounts as of July 1, 2014 and 2015, respectively, and constitute measurements of the net pension liability for the fiscal years ending December 31, 2014 and 2015 respectively.

*Sensitivity of the net pension liability to changes in the discount rate* – The following represents the net pension liability of the City calculated using the discount rate of 7.75%, as well as what the City’s net pension liability would be if it were calculated using a discount rate that is 1.00% point lower (6.75%) or 1.00% point higher (8.75%) than the current rate:

	<b>1.00% Decrease (6.75%)</b>	<b>Current Discount Rate (7.75%)</b>	<b>1.00% Increase (8.75%)</b>
City's net pension liability (asset).....	\$ 8,280,435	\$ 5,578,021	\$ 3,384,546

*Pension plan fiduciary net position* – Detailed information about the pension plan’s fiduciary net position is available in the separately issued GMEBS financial report.

Pension expense for the year ended December 31, 2015:

Service cost.....	\$ 517,521
Interest on total pension liability.....	1,171,076
Employee contributions.....	(146,721)
Administrative expenses.....	22,476
Expected return on assets.....	(800,872)
Expensed portion of current year period differences between projected and actual experience in total pension liability.....	56,325
Expensed portion of current year period assumption changes.....	40,786
Expensed portion of current year period differences between projected and actual investment earnings.....	(39,625)
Total expense.....	\$ 820,966

At December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences between expected and actual experience.....	\$ 337,944	\$ -
Changes of assumptions.....	244,734	-
Net difference between projected and actual earnings on pension plan investments.....	-	(158,492)
City's contribution to the pension plan subsequent to the measurement date...	825,228	-
Total deferred outflows/(inflows).....	\$ 1,407,906	\$ (158,492)

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The amount of deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date, \$825,228, will be recognized as a reduction of the net pension liability in the year ending December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense for the next six years as follows:

	<u>Outflows</u>		<u>Inflows</u>	<u>Total</u>
	<u>Demographic</u>	<u>Assumption Change</u>	<u>Investment</u>	
<b>December 31, 2015:</b>				
Beginning balance.....	\$ 394,269	\$ 285,520	\$ (198,117)	\$ 481,672
Amount recognized.....	56,325	40,786	(39,625)	57,486
Ending balance.....	<u>\$ 337,944</u>	<u>\$ 244,734</u>	<u>\$ (158,492)</u>	<u>\$ 424,186</u>
<b>Recognized in future years:</b>				
2016	\$ 56,324	\$ 40,789	\$ (39,623)	
2017	56,324	40,789	(39,623)	
2018	56,324	40,789	(39,623)	
2019	56,324	40,789	(39,623)	
2020	56,324	40,789	-	
2021 and thereafter	56,324	40,789	-	
	<u>\$ 337,944</u>	<u>\$ 244,734</u>	<u>\$ (158,492)</u>	

The required schedule of changes in the City's net pension liability and related ratios and the schedule of City Contributions immediately follow the notes to the financial statements.

**B. Other Postemployment Benefits**

Plan Description

The City of Pooler Other Postemployment Benefit Plan (Plan) provides PPO and HMO medical and prescription drug benefit plans to all eligible retirees. The City's regular health care benefit provider, Georgia Municipal Association, underwrites the retiree's policy and administers the Plan. The Plan was adopted and established by action of the City Council. The Plan does not issue a separate or stand-alone report. The Plan is reported with the City's governmental activities in the accompanying financial statements.

The City pays 80% of the premiums of health care coverage for employees who retire with 25 years of full-time service and who agree to pay the remaining 20% of the premium. The City pays 70% of these premiums for employees who retire with 20-24 years of full-time service and who agree to pay the remaining 30% of the premium. The City pays 50% of these premiums for employees who retire with 15-19 years of full-time service and who agree to pay the remaining 50% of the premium.

Funding Policy

The City has no obligation to make contributions in advance of when the insurance premiums or benefits are due for payment; in other words, the plan may be financed on a pay-as-you-go basis. Administrative costs of the plan are paid for by the City's general fund. Plan participants are not required to contribute to the plan. For the year ended December 31, 2015, the City did not make any contributions to advance-fund the plan.

CITY OF POOLER, GEORGIA  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2015

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the last three years are as follows:

Fiscal Year Ending	Annual OPEB Cost	Actual Contribution	Percentage of Cost Contributed	Net OPEB Obligation
12/31/2013	\$ 264,008	\$ 246,941	93.5%	\$ 787,350
12/31/2014	266,211	274,960	103.3%	778,600
12/31/2015	265,533	424,814	160.0%	619,319

Funding Progress

For the year ended December 31, 2015, the City estimated the cost of providing retiree healthcare benefits through an actuarial valuation as of July 1, 2014. Such a valuation computes an annual required contribution (ARC) that represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed twenty-five years. The current ARC is 5.12% of annual covered payroll.

For the year ended December 31, 2015, the components of the City's annual OPEB (other postemployment benefit) cost for the year, the amount actually contributed to the plan (including pay-as-you-go amounts), and changes in the City's net OPEB obligation to the plan are as follows:

Annual required contribution.....	\$ 281,234
Interest on net OPEB obligation.....	60,342
Adjustment to annual required contribution.....	(76,043)
Annual OPEB cost (expense).....	265,533
Contributions made.....	424,814
Increase in net OPEB obligation.....	(159,281)
Net OPEB obligation, beginning of year.....	778,600
Net OPEB obligation, end of year.....	\$ 619,319

Funded Status

As of July 1, 2014, the most recent actuarial valuation date, the actuarial value of assets was \$920,016; the actuarial accrued liability for the benefits was \$2.6 million; the unfunded actuarial liability was \$1.7 million; the plan was 34.9% funded; the covered payroll (annual payroll of active employees covered by the plan) was \$5.7 million; and the ratio of the UAAL to the covered payroll was 29.9%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

CITY OF POOLER, GEORGIA  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 DECEMBER 31, 2015

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Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Significant methods and assumptions are as follows:

Actuarial valuation date.....	7/1/2014
Actuarial cost method.....	Unit Credit
Amortization method.....	Level dollar closed 25 years
Remaining amortization period.....	20 years as of January 1, 2014
Asset valuation method.....	Market Value
<hr/>	
Actuarial assumptions:	
Investment rate of return .....	7.75%
Salary growth.....	3.50%
Medical cost trend rate .....	7.50% graded to 5.00% in 10 years
Inflation.....	0.00%
<hr/>	
Plan membership:	
Current retirees, beneficiaries, and dependents.....	14
Current active participants.....	155
Total membership.....	<u>169</u>

**C. Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; and workers compensation for which the City carries the following insurance coverages. There were no significant reductions of insurance coverage compared to the prior year. Settled claims have not exceeded coverage in any of the past three fiscal years.

Risk Pools

The City joined the Georgia Interlocal Risk Management Agency (GIRMA). Insurance coverage and deductible options for property, casualty and crime under the policy are selected by City's management based on the anticipated needs. The City is required to pay all premiums, applicable deductibles and assessments billed by GIRMA, as well as following loss reduction and prevention procedures established by GIRMA. GIRMA's responsibility includes paying claims, and representing the City in defense and settlement of claims. GIRMA's basis for estimating the liabilities for unpaid claims is "IBNR" established by an actuary. The City has not compiled a record of the claims paid up to the applicable deductible for the prior year or the current fiscal year.

The City is unaware of any claims which the City is liable (up to the applicable deductible) which were outstanding and unpaid at December 31, 2015.

No provisions have been made in the financial statements for the year ended December 31, 2015 for any estimate of potential unpaid claims.

CITY OF POOLER, GEORGIA  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 DECEMBER 31, 2015

The City has elected to be a member of the Georgia Municipal Association Workers' Compensation Self-Insurance Fund (GMAWCSIF), a risk management agency created under Georgia law. As a participant in the GMAWCSIF, the City has no legal obligation to pay its own workers' compensation claims. The City is required to make an annual contribution to the fund in an amount that is determined on the basis of actuarial projections of losses. With payment of the City's annual contribution, the City has effectively transferred the risk and responsibility for payment of its workers' compensation claims. However, the enabling statute creating the GMAWCSIF permits the fund to levy an assessment upon its members to make up any deficiency the fund may have in surplus or reserves. No amount has been recorded in the financial statements for this contingency as management believes the likelihood for assessment is remote.

Self-Insurance

The City pays unemployment claims to the state department of labor on a reimbursement basis. Liabilities for such claims are immaterial and are not accrued.

**D. Construction Commitments**

The City's new municipal complex is an active construction project at December 31, 2015. At year end the City's commitments with contractors on this project are as follows:

<u>Capital Projects</u>	<u>Total Contract</u>	<u>Spent-to-Date</u>	<u>Remaining Commitment</u>
Municipal Complex.....	<u>\$ 19,515,454</u>	<u>\$ 5,196,456</u>	<u>\$ 14,318,998</u>

**E. Contingencies**

The City receives a number of grants that are subject to program compliance audits by the grantors. Noncompliance with the terms and provisions of these grant agreements could result in contingent liabilities to the grantor agencies.

Various other claims are pending against the City. The City attorney estimates the potential effects of these claims net of insurance coverage would not be material to in relation to the overall financial statements.

**REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN  
MANAGEMENT'S DISCUSSION & ANALYSIS**



**City of Pooler, Georgia**  
**General Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended December 31, 2015**

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
Taxes.....	\$ 13,866,645	\$ 14,510,840	\$ 15,127,820	\$ 616,980
Licenses and permits.....	640,494	778,994	767,959	(11,035)
Intergovernmental revenues.....	693,600	835,090	832,271	(2,819)
Charges for services.....	1,659,594	1,730,794	1,940,854	210,060
Fines and forfeitures.....	1,227,500	952,500	917,245	(35,255)
Investment income.....	5,000	5,000	5,970	970
Other revenues.....	56,500	74,066	117,628	43,562
<b>Total revenues.....</b>	<b>18,149,333</b>	<b>18,887,284</b>	<b>19,709,747</b>	<b>822,463</b>
<b>EXPENDITURES</b>				
Current:				
General governmental:				
Council.....	131,652	136,432	132,722	3,710
General administration.....	494,354	566,454	553,092	13,362
<b>Total general government.....</b>	<b>626,006</b>	<b>702,886</b>	<b>685,814</b>	<b>17,072</b>
Public safety:				
Police.....	4,638,055	4,560,556	4,328,723	231,833
Fire.....	4,097,043	4,158,643	3,930,740	227,903
<b>Total public safety.....</b>	<b>8,735,098</b>	<b>8,719,199</b>	<b>8,259,463</b>	<b>459,736</b>
Public works:				
Public works administration.....	371,041	379,941	346,632	33,309
Street department.....	1,705,220	1,816,220	1,691,821	124,399
Storm drainage.....	604,162	624,162	582,197	41,965
Solid waste and recycling.....	1,268,500	1,468,500	1,459,383	9,117
Maintenance and shop.....	651,392	702,392	682,447	19,945
<b>Total public works.....</b>	<b>4,600,315</b>	<b>4,991,215</b>	<b>4,762,480</b>	<b>228,735</b>
Health and welfare:				
Senior citizens center.....	144,751	144,751	119,919	24,832
Culture and recreation:				
Recreation.....	1,181,908	1,319,608	1,256,109	63,499
Housing and development:				
Inspections.....	624,488	624,488	541,577	82,911
Debt service:				
Principal.....	408,910	414,965	414,964	1
Interest.....	76,072	76,072	76,071	1
<b>Total expenditures.....</b>	<b>16,397,548</b>	<b>16,993,184</b>	<b>16,116,397</b>	<b>876,787</b>
Excess (deficiency) of revenues over (under) expenditures.....	1,751,785	1,894,100	3,593,350	1,699,250
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in.....	330,000	505,500	727,306	221,806
Transfers out.....	(2,416,600)	(2,416,600)	(2,175,674)	240,926
Capital lease.....	334,815	-	26,801	26,801
Sale of capital assets.....	-	17,000	46,926	29,926
<b>Total other financing sources (uses).....</b>	<b>(1,751,785)</b>	<b>(1,894,100)</b>	<b>(1,374,641)</b>	<b>519,459</b>
Net change in fund balance.....	-	-	2,218,709	2,218,709
Fund balance, beginning of year (restated).....	16,336,480	16,336,480	16,336,480	-
<b>Fund balance, end of year.....</b>	<b>\$ 16,336,480</b>	<b>\$ 16,336,480</b>	<b>\$ 18,555,189</b>	<b>\$ 2,218,709</b>

**City of Pooler, Georgia**  
Required Supplementary Information  
Schedule of Changes in the Net Pension Liability and Related Ratios  
For the Year Ended December 31, 2015

	2015
<b>TOTAL PENSION LIABILITY</b>	
Service cost	\$ 517,521
Interest	1,171,076
Differences between expected and actual experience	394,269
Changes of assumptions	285,520
Benefit payments	(490,518)
	1,877,868
<b>Net change in total pension liability</b>	1,877,868
<b>Total pension liability - beginning</b>	15,355,921
<b>Total pension liability - ending</b>	\$ 17,233,789
 <b>PLAN FIDUCIARY NET POSITION</b>	
Contributions - employer	\$ 1,012,162
Contributions - employee	146,721
Net investment income	998,989
Benefit payments	(490,518)
Administrative expense	(22,476)
	1,644,878
<b>Net change in plan fiduciary net position</b>	1,644,878
<b>Plan fiduciary net position - beginning</b>	10,010,890
<b>Plan fiduciary net position - ending</b>	\$ 11,655,768
 NET PENSION LIABILITY - ending	\$ 5,578,021
 PLAN FIDUCIARY NET POSITION AS A PERCENTAGE OF THE TOTAL PENSION LIABILITY	67.63%
 COVERED-EMPLOYEE PAYROLL	\$ 7,201,514
 NET PENSION LIABILITY AS A PERCENTAGE OF COVERED-EMPLOYEE PAYROLL	77.46%

Historical information prior to the implementation of GASBS 68 is not required

**City of Pooler, Georgia**  
**Required Supplementary Information**  
**Schedule of Contributions**  
**For the Year Ended December 31, 2015**

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	2015 *
Actuarially determined contribution	\$ -
Contributions in relation to the actuarially determined contribution	-
Contribution deficiency (excess)	\$ -
COVERED-EMPLOYEE PAYROLL	\$ -
CONTRIBUTIONS AS A PERCENTAGE OF COVERED-EMPLOYEE PAYROLL	-

Historical information prior to the implementation of GASBS 68 is not required

*\* 2015 information will be determined after fiscal year end and will be included in the 2016 valuation report.*

**City of Pooler, Georgia**

Schedule of Funding Progress – Other Post-employment Benefits Plan

December 31, 2015

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Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability [AAL] (b)	Unfunded AAL [UAAL] (Funding Excess) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL (Funding Excess) As a Percentage of Covered Payroll ((b-a)/c)
1/1/2009	\$ -	\$ 2,798,200	\$ 2,798,200	0.00%	\$ 4,095,577	68.32%
7/1/2011	60,676	1,700,304	1,639,628	3.57%	5,106,119	32.11%
7/1/2014	920,016	2,637,139	1,717,123	34.89%	5,740,572	29.91%

**City of Pooler, Georgia**

Notes to Required Supplementary Information

December 31, 2015

**Note 1 – Budgetary Information**

**Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general and special revenue fund. The level of legal budgetary control (the level at which expenditures may not exceed appropriations) is at the department level.

Supplemental appropriations and decreases in budget appropriations were properly approved by the City Council. For the year ended December 31, 2015, the following supplemental appropriation was approved:

Fund Type	Original Appropriation	Supplemental Appropriation	Supplemental Decreases	Final Appropriation
General Fund.....	\$ 18,814,148	\$ 673,135	\$ 77,499	\$ 19,409,784
Special Revenue Funds -				
Confiscated Assets Fund.....	-	16,000	-	16,000
Hotel / Motel Tax Fund.....	660,000	351,000	-	1,011,000

**Note 2 – Retirement Plan Schedule of Contributions**

The actuarially determined contribution rate was determined as of July 1, 2015, with an interest adjustment to the fiscal year. Contributions in relation to this actuarially determined contribution rate will be reported for the fiscal year ending December 31, 2016. The following methods and assumptions were used to determine contribution rates:

Valuation date	7/1/2015
Actuarial cost method	Projected Unit Credit
Amortization method	Closed level dollar for remaining unfunded liability
Remaining amortization period	Remaining amortization varies for the bases, with a net effective amortization period of 13 years
Asset valuation method	Sum of the actuarial value at the beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at end of year. The actuarial value is adjusted, if necessary, to be within 20% of market value.

Actuarial Assumptions:

Investment rate of return	7.75%
Projected salary increases	3.25% plus service based merit increases
Cost of living adjustment	2.00%
Retirement age	62+5 or 55+30 not required to be in service
Mortality	See notes to the basic financial statements



**SUPPLEMENTARY DATA**  
**COMBINING FUND FINANCIAL STATEMENTS, SCHEDULES AND**  
**STATE MANDATED PROGRAM INFORMATION**



## **Nonmajor Governmental Funds**

### **Special Revenue Funds**

The special revenue funds are used to account for proceeds of specific revenues that are legally restricted to expenditure for particular purposes.

*Confiscated Assets Fund* – this fund is used to account for the receipt and disbursement of condemned monies awarded to the City by court order that are restricted to certain public safety expenditures.

*Hotel / Motel Tax Fund* – this fund is used to account for the City’s lodging tax revenue that is restricted to the promotion of tourism.



**City of Pooler, Georgia**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**  
**December 31, 2015**

	Confiscated Assets	Hotel - Motel	Total
<b>ASSETS</b>			
Cash and cash equivalents.....	\$ 100	\$ -	\$ 100
Taxes receivable.....	-	86,538	86,538
Total assets.....	<u>\$ 100</u>	<u>\$ 86,538</u>	<u>\$ 86,638</u>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities:			
Accounts payable.....	\$ -	\$ 43,268	\$ 43,268
Due to other funds.....	-	43,270	43,270
Total liabilities.....	<u>-</u>	<u>86,538</u>	<u>86,538</u>
Fund balances			
Restricted.....	100	-	100
Total fund balance.....	<u>100</u>	<u>-</u>	<u>100</u>
Total liabilities and fund balance.....	<u>\$ 100</u>	<u>\$ 86,538</u>	<u>\$ 86,638</u>

**City of Pooler, Georgia**  
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances  
Nonmajor Governmental Funds  
For the Year Ended December 31, 2015

	Confiscated Assets	Hotel - Motel	Total
<b>REVENUES</b>			
Taxes.....	\$ -	\$ 1,010,949	\$ 1,010,949
Investment earnings.....	3	-	3
Total revenues.....	<u>3</u>	<u>1,010,949</u>	<u>1,010,952</u>
<b>EXPENDITURES</b>			
Current:			
Public safety.....	16,013	-	16,013
Housing and development.....	-	505,473	505,473
Total expenditures.....	<u>16,013</u>	<u>505,473</u>	<u>521,486</u>
Excess (deficiency) of revenues over (under) expenditures.....	<u>(16,010)</u>	<u>505,476</u>	<u>489,466</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers out.....	-	(505,476)	(505,476)
Total other financing sources (uses)	<u>-</u>	<u>(505,476)</u>	<u>(505,476)</u>
Net change in fund balance.....	(16,010)	-	(16,010)
Fund balance, beginning of year.....	16,110	-	16,110
Fund balance, end of year.....	<u>\$ 100</u>	<u>\$ -</u>	<u>\$ 100</u>

**City of Pooler, Georgia**  
**Confiscated Asset Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended December 31, 2015**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Fines and forfeitures.....	\$ -	\$ -	\$ -	\$ -
Investment.....	-	-	3	3
Total revenues.....	-	-	3	3
<b>EXPENDITURES</b>				
Current:				
Public Safety.....	-	16,000	16,013	(13)
Total expenditures.....	-	16,000	16,013	(13)
Excess (deficiency) of revenues over (under) expenditures.....	-	(16,000)	(16,010)	(10)
Net change in fund balance.....	-	(16,000)	(16,010)	(10)
Fund balance, beginning of year.....	16,110	16,110	16,110	-
Fund balance, end of year.....	<u>\$ 16,110</u>	<u>\$ 110</u>	<u>\$ 100</u>	<u>\$ (10)</u>

**City of Pooler, Georgia**  
**Hotel / Motel Tax Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended December 31, 2015**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes.....	\$ 660,000	\$ 1,011,000	\$ 1,010,949	\$ (51)
Total revenues.....	660,000	1,011,000	1,010,949	(51)
<b>EXPENDITURES</b>				
Current:				
Housing and development.....	330,000	505,500	505,473	27
Total expenditures.....	330,000	505,500	505,473	27
Excess (deficiency) of revenues over (under) expenditures.....	330,000	505,500	505,476	(24)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out.....	(330,000)	(505,500)	(505,476)	24
Total financing sources (uses).....	(330,000)	(505,500)	(505,476)	24
Net change in fund balance.....	-	-	-	-
Fund balance, beginning of year.....	-	-	-	-
Fund balance, end of year.....	\$ -	\$ -	\$ -	\$ -

**City of Pooler, Georgia**  
**Municipal Court Fund**  
**Statement of Changes in Assets and Liabilities**  
**For the Year Ended December 31, 2015**

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	Beginning Balance	Additions	Deletions	Ending Balance
<b>ASSETS</b>				
Cash.....	\$ 16,102	\$ 1,559,354	\$ 1,565,343	\$ 10,113
Fines receivable...	142,435	7,801	-	150,236
Total assets.....	<u>\$ 158,537</u>	<u>\$ 1,567,155</u>	<u>\$ 1,565,343</u>	<u>\$ 160,349</u>
<b>LIABILITIES</b>				
Due to others.....	\$ 158,537	\$ 1,567,155	\$ 1,565,343	\$ 160,349
Total liabilities.....	<u>\$ 158,537</u>	<u>\$ 1,567,155</u>	<u>\$ 1,565,343</u>	<u>\$ 160,349</u>

**City of Pooler, Georgia**  
**Schedule of Projects Constructed with Special Purpose Local Option Sales Tax Proceeds**  
**December 31, 2015**

Project	Original Estimated Cost	Revised Estimated Cost	Prior Years	Current Year	Total Cost
<b>Sales Tax III (1998-2003)</b>					
Drainage:	\$ 2,000,000	\$ 1,248,692			
Simmons Street drainage.....			\$ 4,213	\$ -	\$ 4,213
Benton Canal.....			297,361	-	297,361
South Rogers Street.....			3,974	-	3,974
Massey Street.....			7,238	-	7,238
Stormwater mapping.....			28,960	-	28,960
Outfalls.....			208,192	-	208,192
Miscellaneous drainage projects.....			698,754	-	698,754
Open Space.....	54,667	59,056	59,056	-	59,056
Public Safety:					
Fire truck debt service.....	266,667	217,140	217,140	-	217,140
Other Capital Outlay:					
Construction of new sidewalks.....	458,703	842,649	677,746	-	677,746
Pine Barren-Quacco Road Intersection.....			164,723	-	164,723
Subtotal Sales Tax III.....	<u>2,780,037</u>	<u>2,367,537</u>	<u>2,367,357</u>	<u>-</u>	<u>2,367,357</u>
<b>Sales Tax IV (2003-2008)</b>					
Public Safety:					
Fire truck debt service.....	200,000	245,815	245,815	-	245,815
Open Space.....	33,659	44,235	44,235	-	44,235
Other Capital Outlay:					
Recreational park.....	3,779,500	4,471,537	2,731,478	-	2,731,478
Debt service - Recreation Revenue Bonds.....			557,225	-	557,225
Construction of new sidewalks.....			413,928	-	413,928
Traffic signals.....			768,906	-	768,906
Subtotal Sales Tax IV.....	<u>4,013,159</u>	<u>4,761,587</u>	<u>4,761,587</u>	<u>-</u>	<u>4,761,587</u>
<b>Sales Tax V (2008-2014)</b>					
Other Capital Outlay:					
Debt service - Recreation Revenue Bonds.....	6,000,000	4,449,656	4,449,656	-	4,449,656
Subtotal Sales Tax V.....	<u>6,000,000</u>	<u>4,449,656</u>	<u>4,449,656</u>	<u>-</u>	<u>4,449,656</u>
<b>Sales Tax VI (2014-2020)</b>					
Capital Outlay Projects:					
Recreational facilities.....	16,900,000	16,900,000	12,666	3,057,830	3,070,496
Public Safety facilities and equipment.....			-	106,428	106,428
Subtotal Sales Tax VI.....	<u>16,900,000</u>	<u>16,900,000</u>	<u>12,666</u>	<u>3,164,258</u>	<u>3,176,924</u>
Grand totals.....	<u>\$29,693,196</u>	<u>\$28,478,780</u>	<u>\$11,591,266</u>	<u>\$ 3,164,258</u>	<u>\$14,755,524</u>
Total SPLOST fund expenditures (see page D - 6).....				\$ 3,273,198	
Less: expenditures funded with other local resources.....				(108,940)	
Total expenditures funded with SPLOST proceeds.....				<u>\$ 3,164,258</u>	

**Note:** SPLOST VI (2014-2020) is the only active referendum; proceeds from all other referendums have been exhausted and this is the final year reporting on those referendums.

City of Pooler, Georgia  
Schedule of Required Expenditures Generated by the Hotel / Motel Tax  
For the Year Ended December 31, 2015

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<b>REVENUES</b>	
Hotel/Motel taxes.....	<u>\$ 1,010,949</u>
<b>EXPENDITURES</b>	
Tourism expenditures.....	<u>\$ 505,473</u>
Percentage of expenditures to revenues.....	<u>50%</u>



## **COMPONENT UNIT**



City of Pooler, Georgia  
Balance Sheet  
Pooler Development Authority  
December 31, 2015

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**ASSETS**

Cash and cash equivalents..... \$ 112,260

**LIABILITIES AND FUND BALANCE**

Liabilities

Accounts payable..... \$ -

Fund balance

Assigned - housing and development..... 112,260

Total liabilities and fund balance..... \$ 112,260

City of Pooler, Georgia  
Statement of Revenues, Expenditures, and Changes in Fund Balance  
Pooler Development Authority  
For the Year Ended December 31, 2015

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**REVENUES**

Investment earnings..... \$ 224

**EXPENDITURES**

Current

Housing and development..... -

Net change in fund balance..... 224

Fund balance at beginning of year..... 112,036

Fund balance at end of year..... \$ 112,260

## STATISTICAL SECTION

This part of the City of Pooler, Georgia’s Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City’s overall financial health.

<b>Contents</b>	<b>Page</b>
<p><b>Financial Trends</b>.....</p> <p>These schedules contain trend information to help the reader understand how the city's financial position has changed over time.</p>	<p><b>G-2</b></p>
<p><b>Revenue Capacity</b>.....</p> <p>These schedules contain information to help the reader understand and assess the factors affecting the city's ability to generate its most significant local revenue sources, the property tax and the sales tax.</p>	<p><b>G-9</b></p>
<p><b>Debt Capacity</b>.....</p> <p>These schedules present information to help the reader assess the affordability of the city's current levels of outstanding debt and the city's ability to issue additional debt in the future.</p>	<p><b>G-14</b></p>
<p><b>Demographic and Economic Information</b>.....</p> <p>These schedules offer economic and demographic indicators to help the reader understand the environment within which the city's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.</p>	<p><b>G-18</b></p>
<p><b>Operating Information</b>.....</p> <p>These schedules contain service and infrastructure data to help the reader understand how the information in the city's financial report relates to the services the city provides and the activities it performs.</p>	<p><b>G-20</b></p>

**Sources:** Unless otherwise noted, the information in these schedules is derived from the City’s financial reports for the relevant year. The City implemented GASBS 34 in 2004; schedules presenting government-wide information (unless otherwise indicated) include information beginning in that year.



City of Pooler, Georgia  
Net Position by Component  
Last Ten Calendar Years

	2006	2007	2008	2009	2010
<b>Governmental activities</b>					
Net investment in capital assets.....	\$ 6,139,198	\$ 6,353,905	\$ 7,433,483	\$ 7,047,370	\$ 7,684,621
Restricted.....	3,081,829	2,807,189	2,467,827	1,881,686	1,804,340
Unrestricted.....	4,117,675	7,474,027	7,532,763	8,107,120	8,716,070
Total governmental activities net position.....	<u>\$ 13,338,702</u>	<u>\$ 16,635,121</u>	<u>\$ 17,434,073</u>	<u>\$ 17,036,176</u>	<u>\$ 18,205,031</u>
<b>Business-type activities</b>					
Net investment in capital assets.....	\$ 5,464,882	\$ 6,883,885	\$ 10,759,811	\$ 11,988,584	\$ 13,321,328
Restricted.....	-	14,268,649	13,219,635	1,103,235	733,445
Unrestricted.....	11,539,480	1,732,433	1,314,871	12,278,887	11,844,420
Total business-type activities net position.....	<u>\$ 17,004,362</u>	<u>\$ 22,884,967</u>	<u>\$ 25,294,317</u>	<u>\$ 25,370,706</u>	<u>\$ 25,899,193</u>
<b>Primary Government</b>					
Net investment in capital assets.....	\$ 11,604,080	\$ 13,237,790	\$ 18,193,294	\$ 19,035,954	\$ 21,005,949
Restricted.....	3,081,829	17,075,838	15,687,462	2,984,921	2,537,785
Unrestricted.....	15,657,155	9,206,460	8,847,634	20,386,007	20,560,490
Total primary government net position.....	<u>\$ 30,343,064</u>	<u>\$ 39,520,088</u>	<u>\$ 42,728,390</u>	<u>\$ 42,406,882</u>	<u>\$ 44,104,224</u>

	2011	2012	2013	2014	2015
<b>Governmental activities</b>					
Net investment in capital assets.....	\$ 21,645,967	\$ 22,995,624	\$ 26,439,001	\$ 30,325,758	\$ 24,885,553
Restricted.....	1,779,908	1,431,855	681,733	750,818	277,963
Unrestricted.....	10,397,712	12,469,802	14,612,090	17,048,570	28,779,772
Total governmental activities net position.....	<u>\$ 33,823,587</u>	<u>\$ 36,897,281</u>	<u>\$ 41,732,824</u>	<u>\$ 48,125,146</u>	<u>\$ 53,943,288</u>
<b>Business-type activities</b>					
Net investment in capital assets.....	\$ 15,221,175	\$ 15,715,267	\$ 16,524,638	\$ 18,147,634	\$ 19,821,116
Restricted.....	717,391	1,506,768	1,304,856	1,041,089	1,233,007
Unrestricted.....	10,176,572	12,447,030	13,888,285	14,897,480	15,237,072
Total business-type activities net position.....	<u>\$ 26,115,138</u>	<u>\$ 29,669,065</u>	<u>\$ 31,717,779</u>	<u>\$ 34,086,203</u>	<u>\$ 36,291,195</u>
<b>Primary Government</b>					
Net investment in capital assets.....	\$ 36,867,142	\$ 38,710,891	\$ 42,963,639	\$ 48,473,392	\$ 44,706,669
Restricted.....	2,497,299	2,938,623	1,986,589	1,791,907	1,510,970
Unrestricted.....	20,574,284	24,916,832	28,500,375	31,946,050	44,016,844
Total primary government net position.....	<u>\$ 59,938,725</u>	<u>\$ 66,566,346</u>	<u>\$ 73,450,603</u>	<u>\$ 82,211,349</u>	<u>\$ 90,234,483</u>

City of Pooler, Georgia  
Changes in Net Position  
Last Ten Calendar Years

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Expenses</b>										
Governmental activities:										
General government.....	\$ 1,256,912	\$ 1,547,470	\$ 1,546,693	\$ 1,111,240	\$ 679,957	\$ 540,463	\$ 566,316	\$ 748,377	\$ 727,613	\$ 851,414
Public safety.....	3,107,415	3,393,650	3,883,305	4,582,679	4,593,471	5,097,220	5,457,742	6,587,767	7,810,684	7,324,997
Public works.....	2,125,679	2,566,199	3,166,924	2,644,005	2,896,229	3,865,511	3,771,731	3,907,512	4,149,557	2,509,157
Health and welfare.....	104,412	140,525	167,869	177,029	189,957	189,121	130,926	113,466	114,585	118,851
Culture and recreation.....	930,940	1,453,187	1,539,124	2,091,260	1,763,580	1,292,268	1,327,503	1,343,641	1,534,746	1,698,857
Housing and development.....	583,953	554,574	597,580	681,187	649,072	642,942	685,368	776,033	924,225	1,040,932
Interest on long-term debt.....	46,268	178,945	216,665	245,443	230,314	194,278	178,097	131,198	71,561	608,396
Total governmental activities expenses.....	8,155,579	9,834,550	11,118,160	11,532,843	11,002,580	11,821,803	12,117,683	13,607,994	15,332,971	14,152,604
Business-type activities:										
Water and sewer.....	3,716,554	5,043,784	5,923,440	5,899,528	5,435,722	5,682,784	5,627,153	5,782,950	5,684,961	6,344,911
Total business-type activities expense.....	3,716,554	5,043,784	5,923,440	5,899,528	5,435,722	5,682,784	5,627,153	5,782,950	5,684,961	6,344,911
Total primary government expenses.....	\$ 11,872,133	\$ 14,878,334	\$ 17,041,600	\$ 17,432,371	\$ 16,438,302	\$ 17,504,587	\$ 17,744,836	\$ 19,390,944	\$ 21,017,932	\$ 20,497,515
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General government.....	\$ 781,888	\$ 1,038,640	\$ 683,765	\$ 213,935	\$ 385,268	\$ 346,547	\$ 705,618	\$ 753,780	\$ 947,705	\$ 837,248
Public safety.....	470,681	712,812	664,769	452,756	534,095	951,699	961,374	1,025,201	1,100,826	1,047,028
Public works.....	908,002	1,209,568	1,374,763	937,006	1,067,061	1,242,437	1,292,842	1,235,094	1,295,914	1,517,792
Health and welfare.....	-	2,926	5,169	4,942	4,368	5,166	8,288	10,425	8,989	10,055
Culture and recreation.....	62,389	132,138	107,053	114,391	142,636	148,008	169,237	181,780	208,135	283,224
Operating grants and contributions.....	74,696	63,521	74,324	244,329	537,167	308,606	272,515	239,727	344,047	552,264
Capital grants and contributions.....	1,100,720	64,017	22,339	-	316,245	14,194,386	1,131,865	1,221,548	2,302,321	3,348,273
Total governmental activities program revenues.....	3,398,376	3,223,622	2,932,182	1,967,359	2,986,840	17,196,849	4,541,739	4,667,555	6,207,937	7,595,884
Business-type activities - water and sewer:										
Charges for services.....	4,200,773	3,803,287	3,424,339	4,065,215	4,747,291	5,219,905	5,453,942	5,690,369	5,994,052	6,193,991
Capital grants and contributions.....	2,643,057	6,397,249	2,205,867	1,430,242	1,154,287	854,238	3,715,051	2,123,141	2,043,372	3,417,479
Total business type activities program revenues.....	6,843,830	10,200,536	5,630,206	5,495,457	5,901,578	6,074,143	9,168,993	7,813,510	8,037,424	9,611,470
Total primary government program revenues.....	\$ 10,242,206	\$ 13,424,158	\$ 8,562,388	\$ 7,462,816	\$ 8,888,418	\$ 23,270,992	\$ 13,710,732	\$ 12,481,065	\$ 14,245,361	\$ 17,207,354

(continued)

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Net (Expense)/Revenue</b>										
Governmental activities.....	\$ (4,757,203)	\$ (6,610,928)	\$ (8,185,978)	\$ (9,565,484)	\$ (8,015,740)	\$ 5,375,046	\$ (7,575,944)	\$ (8,940,439)	\$ (9,125,034)	\$ (6,556,720)
Business-type activities.....	3,127,276	5,156,752	(293,234)	(404,071)	465,856	391,359	3,541,840	2,030,560	2,352,463	3,266,559
Total primary government net expense.....	<u>\$ (1,629,927)</u>	<u>\$ (1,454,176)</u>	<u>\$ (8,479,212)</u>	<u>\$ (9,969,555)</u>	<u>\$ (7,549,884)</u>	<u>\$ 5,766,405</u>	<u>\$ (4,034,104)</u>	<u>\$ (6,909,879)</u>	<u>\$ (6,772,571)</u>	<u>\$ (3,290,161)</u>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes.....	\$ 6,831,278	\$ 8,229,697	\$ 8,673,904	\$ 9,002,270	\$ 8,899,057	\$ 10,161,422	\$ 10,545,201	\$ 13,701,600	\$ 15,488,559	\$ 16,138,769
Unrestricted grants, contributions and investment earnings.....	-	1,487,699	469,178	119,218	209,897	4,467	9,262	8,606	4,544	9,945
Other revenue.....	123,461	39,551	36,835	46,099	75,641	77,621	95,175	65,776	24,253	65,182
Transfers.....	-	2,712	(194,987)	-	-	-	-	-	-	-
Total governmental activities.....	<u>6,954,739</u>	<u>9,759,659</u>	<u>8,984,930</u>	<u>9,167,587</u>	<u>9,184,595</u>	<u>10,243,510</u>	<u>10,649,638</u>	<u>13,775,982</u>	<u>15,517,356</u>	<u>16,213,896</u>
Business-type activities - water and sewer:										
Unrestricted grants, contributions and investment earnings.....	436,487	725,011	342,874	65,188	62,631	21,859	18,778	18,154	15,961	18,117
Miscellaneous income (loss).....	12,728	1,554	30,079	10,892	-	3,727	(6,691)	-	-	-
Transfers.....	-	(2,712)	194,987	-	-	-	-	-	-	-
Total business-type activities.....	<u>449,215</u>	<u>723,853</u>	<u>567,940</u>	<u>76,080</u>	<u>62,631</u>	<u>25,586</u>	<u>12,087</u>	<u>18,154</u>	<u>15,961</u>	<u>18,117</u>
Total primary government.....	<u>\$ 7,403,954</u>	<u>\$ 10,483,512</u>	<u>\$ 9,552,870</u>	<u>\$ 9,243,667</u>	<u>\$ 9,247,226</u>	<u>\$ 10,269,096</u>	<u>\$ 10,661,725</u>	<u>\$ 13,794,136</u>	<u>\$ 15,533,317</u>	<u>\$ 16,232,013</u>
<b>Change in Net Position</b>										
Governmental activities.....	\$ 2,197,536	\$ 3,148,731	\$ 798,952	\$ (397,897)	\$ 1,168,855	\$ 15,618,556	\$ 3,073,694	\$ 4,835,543	\$ 6,392,322	\$ 9,657,176
Business-type activities.....	3,576,491	5,880,605	274,706	(327,991)	528,487	416,945	3,553,927	2,048,714	2,368,424	3,284,676
Total primary government.....	<u>\$ 5,774,027</u>	<u>\$ 9,029,336</u>	<u>\$ 1,073,658</u>	<u>\$ (725,888)</u>	<u>\$ 1,697,342</u>	<u>\$ 16,035,501</u>	<u>\$ 6,627,621</u>	<u>\$ 6,884,257</u>	<u>\$ 8,760,746</u>	<u>\$ 12,941,852</u>

(concluded)

City of Pooler, Georgia  
Fund Balances, Governmental Funds  
Last Ten Calendar Years

	2006	2007	2008	2009	2010
<b>General Fund</b>					
Reserved.....	\$ 11,031	\$ 29,323	\$ 30,716	\$ 29,323	\$ 21,835
Unreserved.....	3,449,879	4,917,867	6,593,303	7,127,017	7,603,418
Nonspendable.....	-	-	-	-	-
Committed.....	-	-	-	-	-
Assigned.....	-	-	-	-	-
Unassigned.....	-	-	-	-	-
Total general fund.....	<u>\$ 3,460,910</u>	<u>\$ 4,947,190</u>	<u>\$ 6,624,019</u>	<u>\$ 7,156,340</u>	<u>\$ 7,625,253</u>
<b>All Other Governmental Funds</b>					
Reserved.....	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in:					
Capital projects fund.....	3,081,829	3,771,711	2,467,827	1,881,686	1,807,020
Restricted.....	-	-	-	-	-
Assigned.....	-	-	-	-	-
Total all other governmental funds....	<u>\$ 3,081,829</u>	<u>\$ 3,771,711</u>	<u>\$ 2,467,827</u>	<u>\$ 1,881,686</u>	<u>\$ 1,807,020</u>
<b>General Fund</b>					
Reserved.....	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved.....	-	-	-	-	-
Nonspendable.....	61,454	60,329	57,901	85,187	105,059
Committed.....	2,500,000	2,500,000	2,238,501	494,175	-
Assigned.....	201,592	499,704	2,730,086	2,416,600	2,449,905
Unassigned.....	6,879,213	8,555,806	9,141,363	13,462,384	16,000,225
Total general fund.....	<u>\$ 9,642,259</u>	<u>\$ 11,615,839</u>	<u>\$ 14,167,851</u>	<u>\$ 16,458,346</u>	<u>\$ 18,555,189</u>
<b>All Other Governmental Funds</b>					
Reserved.....	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in:					
Capital projects fund.....	-	-	-	-	-
Restricted.....	1,779,908	1,742,705	681,733	750,818	277,963
Assigned.....	-	-	12,937	124,095	13,546,614
Total all other governmental funds....	<u>\$ 1,779,908</u>	<u>\$ 1,742,705</u>	<u>\$ 694,670</u>	<u>\$ 874,913</u>	<u>\$ 13,824,577</u>

*The City implemented GASBS No. 54 in 2011.*



City of Pooler, Georgia  
 Changes in Fund Balances, Governmental Funds  
 Last Ten Calendar Years

	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>
<b>Revenues</b>				
Property taxes.....	\$ 2,581,647	\$ 2,904,513	\$ 4,196,569	\$ 4,308,256
Sales tax.....	2,068,609	2,050,733	1,959,282	1,869,004
Other taxes.....	2,330,773	2,693,434	2,924,955	2,274,786
Licenses and permits.....	539,812	770,140	394,361	213,935
Revenue from other governmental units.....	1,171,666	1,194,841	413,880	165,698
Charges for services.....	983,848	1,396,361	1,543,393	1,101,490
Fines and fees.....	457,982	639,099	604,222	494,960
Miscellaneous.....	127,211	435,647	188,796	199,221
Total revenue.....	<u>10,261,548</u>	<u>12,084,768</u>	<u>12,225,458</u>	<u>10,627,350</u>
<b>Expenditures</b>				
Current:				
General government.....	1,255,820	1,507,524	1,518,529	1,035,720
Public safety.....	3,025,187	3,375,217	3,755,882	4,482,007
Public works.....	2,118,352	2,534,746	3,030,270	2,452,616
Health and welfare.....	104,412	160,705	162,357	166,244
Culture and recreation.....	961,931	1,420,464	1,553,582	1,776,898
Housing and development.....	583,953	569,730	592,310	654,731
Capital outlay.....	436,023	4,723,387	1,472,159	268,839
Debt service:				
Principal.....	257,406	342,658	301,776	508,863
Interest and other charges.....	46,268	215,404	197,730	222,335
Total expenditures.....	<u>8,789,352</u>	<u>14,849,835</u>	<u>12,584,595</u>	<u>11,568,253</u>
Excess (Deficiency) of revenues over (under) expenditures.....	<u>1,472,196</u>	<u>(2,765,067)</u>	<u>(359,137)</u>	<u>(940,903)</u>
<b>Other Financing sources (uses)</b>				
Debt issuance.....	298,372	4,793,541	250,114	877,778
Transfers in.....	352,344	346,707	327,838	301,311
Transfers out.....	(352,344)	(346,707)	(327,838)	(301,311)
Sale of capital assets/insurance recoveries.....	-	-	-	9,305
Total other financing sources (uses).....	<u>298,372</u>	<u>4,793,541</u>	<u>250,114</u>	<u>887,083</u>
Net change in fund balances.....	<u>\$ 1,770,568</u>	<u>\$ 2,028,474</u>	<u>\$ (109,023)</u>	<u>\$ (53,820)</u>
Debt service as a percentage of noncapital expenditures.....	3.79%	5.68%	4.57%	6.79%

Source: *City records*

Notes: Noncapital expenditures are total expenditures less capital outlay.

<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
\$ 3,836,820	\$ 5,029,345	\$ 4,846,980	\$ 5,033,507	\$ 5,457,528	\$ 5,416,884
1,847,966	1,936,899	2,023,034	4,813,162	5,793,017	5,973,712
2,651,183	3,488,479	3,839,389	3,879,471	4,183,634	4,748,173
385,268	346,547	705,618	580,252	863,735	767,959
1,068,642	1,401,466	1,361,761	1,474,516	1,789,118	3,869,973
1,254,534	1,485,890	1,564,953	1,533,877	1,644,598	1,940,854
493,626	861,420	866,788	1,025,201	970,725	917,245
73,915	83,101	130,133	112,990	136,259	128,054
<u>11,611,954</u>	<u>14,633,147</u>	<u>15,338,656</u>	<u>18,452,976</u>	<u>20,838,614</u>	<u>23,762,854</u>
641,067	525,664	571,536	680,595	688,637	685,814
4,719,860	5,334,415	5,412,682	6,966,088	8,300,793	8,275,476
3,123,455	3,645,751	3,422,650	3,763,562	4,043,892	4,762,480
178,518	186,770	130,695	110,821	114,450	119,919
1,325,487	965,203	1,046,184	999,994	1,049,051	1,256,109
627,950	638,730	684,284	772,837	940,947	1,047,050
109,677	228,596	1,733,144	2,653,832	2,411,157	10,197,139
358,983	1,021,638	1,426,455	1,516,173	1,828,013	414,964
219,120	192,597	176,447	130,336	92,945	384,257
<u>11,304,117</u>	<u>12,739,364</u>	<u>14,604,077</u>	<u>17,594,238</u>	<u>19,469,885</u>	<u>27,143,208</u>
<u>307,837</u>	<u>1,893,783</u>	<u>734,579</u>	<u>858,738</u>	<u>1,368,729</u>	<u>(3,380,354)</u>
42,281	89,800	1,170,188	610,724	1,095,710	18,501,801
281,104	303,281	1,322,853	2,174,615	2,873,106	2,902,980
(281,104)	(303,281)	(1,322,853)	(2,174,615)	(2,873,106)	(2,902,980)
44,129	6,311	31,610	34,515	6,299	46,926
<u>86,410</u>	<u>96,111</u>	<u>1,201,798</u>	<u>645,239</u>	<u>1,102,009</u>	<u>18,548,727</u>
<u>\$ 394,247</u>	<u>\$ 1,989,894</u>	<u>\$ 1,936,377</u>	<u>\$ 1,503,977</u>	<u>\$ 2,470,738</u>	<u>\$ 15,168,373</u>
5.69%	10.80%	13.02%	11.90%	12.96%	6.32%

**City of Pooler, Georgia**  
 Schedule of Tax Revenues and Franchise Fees  
 Last Ten Calendar Years

Calendar Year Ending December 31,	Property Tax	Local Option Sales Tax	Insurance Premium Tax	Occupational Tax	Malt and Alcohol Beverage Tax	Lodging Tax	Utility Franchise Fee	Annual Totals
2006	\$ 2,581,647	\$ 2,068,609	\$ 326,923	\$ 242,076	\$ 315,086	\$ 704,688	\$ 742,000	\$ 6,981,029
2007	2,904,513	2,050,733	341,017	268,500	410,803	693,414	979,700	7,648,680
2008	4,196,569	1,959,282	349,186	289,404	460,411	655,860	1,170,094	9,080,806
2009	4,308,256	1,869,004	345,910	307,689	466,200	602,624	552,363 <sup>(1)</sup>	8,452,046
2010	3,836,730	1,847,966	335,857	219,640	483,161	562,208	1,050,407	8,335,969
2011	5,029,345	1,936,899	897,746	233,723	504,451	562,892	1,289,667	10,454,723
2012	4,846,980	2,023,034	953,557	231,770	556,223	615,706	1,482,133	10,709,403
2013	5,033,507	4,813,162	987,317	244,639	564,318	658,987	1,424,210	13,726,140
2014	5,457,582	5,793,017	1,030,370	273,913	602,632	795,388	1,481,331	15,434,233
2015	5,416,884	5,973,712	1,100,781	309,973	659,799	1,010,949	1,666,671	16,138,769

Source: *City records*

Table includes general fund and special revenue fund revenues.

<sup>(1)</sup> The City's franchise fee agreement with Georgia Power was amended in 2009 and the payment schedule changed from quarterly to annually. The City received the 2009 first quarter payment in April of 2009 and did not receive another payment until March 2010. The March 2010 payment represented the last three quarters of calendar year 2009.



**City of Pooler, Georgia**  
 Assessed and Actual Value of Taxable Property  
 Last Ten Calendar Years  
 (In thousands of dollars)

Calendar Year	Real Property		Personal Property		Utilities and Other Property	
	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value
2006	\$ 527,258	\$ 1,318,145	\$ 97,774	\$ 244,435	\$ 1,982	\$ 4,955
2007	670,918	1,677,295	117,386	293,465	1,583	3,958
2008	788,988	1,972,470	130,563	326,408	4,046	10,115
2009	821,471	2,053,678	149,589	373,973	4,681	11,703
2010	808,755	2,021,888	147,231	368,078	5,257	13,143
2011	777,266	1,943,165	180,030	450,075	5,604	14,010
2012	799,298	1,998,245	214,411	536,028	6,353	15,883
2013	833,321	2,083,303	230,093	575,233	6,932	17,330
2014	922,041	2,305,103	244,709	611,773	6,999	17,498
2015	957,037	2,392,593	253,793	634,483	7,262	18,155

Source: *Chatham County Board of Assessors - Consolidation and Evaluation of Digest*

Note: The ratio of total assessed to total estimated value is set at 40% by state law.

Tax rates are per \$1,000 net assessed value.

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<b>Total</b>		Ratio of Total Assessed to Total Estimated Value		Total Direct Tax Rate
Assessed Value	Estimated Actual Value	Estimated Value		
\$ 627,014	\$ 1,567,535	40.00%		4.500
789,887	1,974,718	40.00%		4.392
923,597	2,308,993	40.00%		4.500
975,741	2,439,354	40.00%		4.500
961,243	2,403,109	40.00%		4.500
962,900	2,407,250	40.00%		4.500
1,020,062	2,550,156	40.00%		4.635
1,070,346	2,675,866	40.00%		4.250
1,173,749	2,934,374	40.00%		4.179
1,218,092	3,045,231	40.00%		4.019

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**City of Pooler, Georgia**  
 Direct and Overlapping Property Tax Rates  
 Last Ten Calendar Years

Tax Year	City of Pooler	Overlapping Rates			Total
	Operating	School District	County	State	
2006	4.500	14.642	10.837	0.250	30.229
2007	4.392	13.795	10.537	0.250	28.974
2008	4.500	13.404	10.537	0.250	28.691
2009	4.500	13.404	10.537	0.250	28.691
2010	4.500	14.131	10.537	0.250	29.418
2011	4.500	14.631	11.109	0.250	30.490
2012	4.635	14.631	11.109	0.200	30.575
2013	4.250	15.880	12.950	0.150	33.230
2014	4.179	15.881	12.543	0.100	32.703
2015	4.019	16.631	12.543	0.050	33.243

Source: Department of Revenue - *Tax Digest Millage Rates*

<sup>a</sup> Overlapping rates are those of local and county governments that apply to property owners within the City of Pooler.

**City of Pooler, Georgia**  
**Principal Property Taxpayers**  
**Current and Nine Years Ago**

Taxpayer	2015			2006		
	Taxable Assessed Value	Rank	% of Total District Net Assessed Value	Taxable Assessed Value	Rank	% of Total District Net Assessed Value
Mitsubishi Power Systems Americas	\$ 73,290,752	1	5.57%			
JCB USA, Inc	25,033,955	2	1.90%			
HASBRO, Inc.	22,327,540	3	1.70%			
Godley Station Apartments LP	19,939,792	4	1.51%	\$ 6,957,000	6	1.18%
Rolls-Royce North America, Inc.	19,089,330	5	1.45%	19,685,771	1	3.33%
WR Savannah Holdings LLC	17,045,502	6	1.29%			
KTR SAV LLC	15,951,512	7	1.21%			
Courtney Station LLC	13,426,830	8	1.02%			
Pooler Investment Partners LLC	13,185,920	9	1.00%			
SG Carrington Square-Savannah LLC	11,667,915	10	0.89%			
Southwest Quadrant Holdings LLC				16,461,800	2	2.78%
929 Properties, LLC				9,799,600	3	1.66%
Sixteen West Savannah Inc				8,023,800	4	1.36%
JCB Manufacturing, Inc				7,807,549	5	1.32%
South Godley Enterprises				7,072,600	7	1.19%
Morgan Samuel H Edward H				5,386,400	8	0.91%
Godley Station Apartments II				5,059,600	9	0.85%
Walmart Stores, Inc.				4,509,400	10	0.76%
Totals	<u>\$ 230,959,048</u>		<u>17.54%</u>	<u>\$ 90,763,520</u>		<u>15.33%</u>

Source: *Chatham County Board of Assessors*

**City of Pooler, Georgia**  
**Property Tax Levies and Collections**  
**Last Ten Calendar Years**

Calendar Year <sup>(1)</sup>	Total Tax Levy <sup>(2)</sup>	Collected within the Calendar Year of the Levy		Collections for subsequent years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2006	\$ 2,386,207	\$ 1,984,407	83.16%	\$ 401,800	\$ 2,386,207	100.00%
2007	2,867,609	1,229,403 <sup>(3)</sup>	42.87%	1,638,206	2,867,609	100.00%
2008	3,508,857	2,952,303	84.14%	556,554	3,508,857	100.00%
2009	3,844,880	3,251,769	84.57%	557,740	3,809,509	99.08%
2010	3,863,641	2,960,033	76.61%	900,694	3,860,727	99.92%
2011	3,885,031	3,468,972	89.29%	414,710	3,883,682	99.97%
2012	4,078,757	3,795,818	93.06%	281,623	4,077,441	99.97%
2013	4,045,434	3,787,968	93.64%	255,798	4,043,766	99.96%
2014	4,635,118	4,268,796	92.10%	364,367	4,633,163	99.96%
2015	4,455,366	4,249,105	95.37%	-	4,249,105	95.37%

Source: *City records.*

<sup>(1)</sup> Taxes are assessed for the calendar year beginning January 1.

<sup>(2)</sup> The total tax levy includes real property, industrial area, personal property and public utilities. The total tax levy is the original state approved levy after adjustments for cancelations, releases, errors and additions.

<sup>(3)</sup> Collections decreased due to a two week delay in rendering tax bills.



**City of Pooler, Georgia**  
Ratios of Outstanding Debt by Type  
Last Ten Calendar Years

Calendar Year	Governmental Activities			Business-type Activities		Total Primary Government	Percentage of Personal Income <sup>(a)</sup>	Per Capita <sup>(a)</sup>
	Contractual Obligations	Notes Payable	Capital Leases	GEFA Loans	Capital Leases			
2006	\$ -	\$ -	\$ 882,179	\$ 21,727,035	\$ 100,755	\$ 22,709,969	8.24%	\$ 2,103
2007	4,500,000	-	833,062	21,846,550	170,227	27,349,839	7.82%	2,022
2008	4,500,000	-	781,400	19,915,439	108,405	25,305,244	7.15%	1,874
2009	4,500,000	-	1,150,315	19,302,565	162,628	25,115,508	6.90%	1,860
2010	4,500,000	-	833,613	18,410,739	104,792	23,849,144	4.54%	1,246
2011	3,750,000	-	651,775	17,759,412	51,128	22,212,315	4.13%	1,145
2012	2,550,000	867,730	727,365	17,429,466	15,940	21,590,501	3.67%	1,048
2013	1,300,000	817,965	1,121,681	16,393,731	3,239	19,636,616	2.95%	893
2014	-	766,552	1,740,791	17,471,382	309,575	20,288,300	2.92%	904
2015	-	19,188,448	1,405,732	19,199,460	250,851	40,044,491	5.79%	1,790

**Note:** Details regarding the city's outstanding debt can be found in the notes to the financial statements.

<sup>(a)</sup> See the Schedule of Demographic and Economic Statistics on page G-18 for personal income and population data.

**City of Pooler, Georgia**  
 Ratios of Net General Bonded Debt Outstanding  
 Last Ten Calendar Years

<u>General Bonded Debt Outstanding</u>						
<u>Calendar Year</u>	<u>General Obligation Bonds</u>	<u>Deductions</u>	<u>Net General Bonded Debt Outstanding</u>	<u>Percentage of Actual Taxable Value of Property</u>	<u>Per Capita</u>	
2006	\$ -	\$ -	\$ -	0.00%	\$ -	
2007	-	-	-	0.00%	-	
2008	-	-	-	0.00%	-	
2009	-	-	-	0.00%	-	
2010	-	-	-	0.00%	-	
2011	-	-	-	0.00%	-	
2012	-	-	-	0.00%	-	
2013	-	-	-	0.00%	-	
2014	-	-	-	0.00%	-	
2015	-	-	-	0.00%	-	

**City of Pooler, Georgia**

Direct and Overlapping Governmental Activities Debt

As of December 31, 2015

	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable <sup>(a)</sup></u>	<u>Estimated Share of Overlapping Debt</u>
Overlapping debt repaid with property taxes:			
Chatham County, Georgia:			
DSA Chatham County Projects Series 2005A.....	\$ 3,295,000	10.67%	\$ 351,577
DSA Union Mission Series 2009.....	1,970,000	10.67%	210,199
DSA Union Mission Series 2011.....	2,680,000	10.67%	285,956
DSA Chatham County Projects Series 2014.....	9,840,000	10.67%	1,049,928
Mosquito Control.....	3,587,423	10.67%	382,778
Savannah-Chatham County School Board:			
General Obligation Bonded Debt.....	40,240,000	13.82%	5,561,168
Overlapping other debt:			
Capital leases:			
Chatham County, Georgia.....	4,301,351	10.67%	458,954
Savannah-Chatham County School Board.....	12,306,053	13.82%	1,700,697
Subtotal, overlapping debt.....			<u>10,001,256</u>
City of Pooler direct debt.....			<u>20,594,180</u>
Total direct and overlapping debt.....			<u><u>\$ 30,595,436</u></u>

Sources: *Assessed value data used to estimate applicable percentages provided by the Chatham County Board of Assessors; debt outstanding data provided by each governmental unit.*

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Pooler. This process recognizes that, when considering the city's ability to issue and repay long-term-debt, the entire debt burden borne by the residents and businesses should be taken into account. However this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

<sup>(a)</sup> For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the city's boundaries and dividing it by each unit's total taxable value. For overlapping other debt (County), the percentage of overlapping applicable is estimated using the city's population and dividing it by the county's population. For overlapping other debt (School), the percentage of overlapping applicable is estimated using the city's school enrollment and dividing it by the school district's total enrollment.

**City of Pooler, Georgia**  
**Legal Debt Margin Information**  
**Last Ten Calendar Years**

	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>
Total assessed value of taxable property.....	\$ 627,014,291	\$ 789,886,671	\$ 923,596,537	\$ 975,740,676	\$ 961,243,027
Less exemptions for bond purposes.....	3,083,620	9,765,842	9,872,720	59,624,888	49,495,073
Net assessed value for bond purposes.....	<u>\$ 623,930,671</u>	<u>\$ 780,120,829</u>	<u>\$ 913,723,817</u>	<u>\$ 916,115,788</u>	<u>\$ 911,747,954</u>
Debt limit percentage.....	10%	10%	10%	10%	10%
Debt limit.....	\$ 62,393,067	\$ 78,012,083	\$ 91,372,382	\$ 91,611,579	\$ 91,174,795
Total net debt applicable to limit: General obligation bonds (net of set aside).....	-	-	-	-	-
Legal debt margin.....	<u>\$ 62,393,067</u>	<u>\$ 78,012,083</u>	<u>\$ 91,372,382</u>	<u>\$ 91,611,579</u>	<u>\$ 91,174,795</u>
Total net debt applicable to the limit as a percentage of debt limit.....	0.00%	0.00%	0.00%	0.00%	0.00%
	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
Total assessed value of taxable property.....	\$ 962,899,635	\$1,020,061,805	\$1,070,346,277	\$1,173,748,812	\$ 1,218,092
Less exemptions for bond purposes.....	44,586,615	68,033,622	64,179,872	64,179,872	64,179,872
Net assessed value for bond purposes.....	<u>\$ 918,313,020</u>	<u>\$ 952,028,183</u>	<u>\$1,006,166,405</u>	<u>\$1,109,568,940</u>	<u>\$ (62,961,780)</u>
Debt limit percentage.....	10%	10%	10%	10%	10%
Debt limit.....	\$ 91,831,302	\$ 95,202,818	\$ 100,616,641	\$ 110,956,894	\$ (6,296,178)
Total net debt applicable to limit: General obligation bonds (net of set aside).....	-	-	-	-	-
Legal debt margin.....	<u>\$ 91,831,302</u>	<u>\$ 95,202,818</u>	<u>\$ 100,616,641</u>	<u>\$ 110,956,894</u>	<u>\$ (6,296,178)</u>
Total net debt applicable to the limit as a percentage of debt limit.....	0.00%	0.00%	0.00%	0.00%	0.00%

The present constitutional limit on direct general obligation bonds for the City of Pooler is the amount equivalent to 10% of the net assessed valuation of taxable property for debt service (bond) purposes.

The Constitutional debt limitation applies to all general obligation bonds authorized. Additional general obligation bonds may authorized to be issued if so approved by a majority of those voting in an election held for that purpose. The City of Pooler has no general obligation bonds authorized but unissued.

**City of Pooler, Georgia**  
Demographic and Economic Statistics  
Last Ten Calendar Years

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Year	Population	Personal Income <sup>(2)</sup>	Per Capita Personal Income <sup>(1)</sup>	Unemployment Rate <sup>(3)</sup>
2006	10,800	\$ 275,529,600	\$ 25,512	4.1%
2007	13,526	349,836,464	25,864	4.4%
2008	13,500	353,956,500	26,219	5.4%
2009	13,500	364,000,500	26,963	8.5%
2010	19,141	525,650,142	27,462	9.2%
2011	19,391	537,499,129	27,719	8.7%
2012	20,598	588,999,810	28,595	8.8%
2013	21,978	666,746,586	30,337	7.1%
2014	22,431	693,745,968	30,928	6.6%
2015	22,369	705,316,939	31,531	5.1%

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Sources:

- <sup>(1)</sup> *www.city-data.com/city/Pooler-Georgia.html*
- <sup>(2)</sup> *Personal income has been estimated based upon the municipal population and per capita personal income presented.*
- <sup>(3)</sup> *State Department of Labor*

**City of Pooler, Georgia**  
Principal Employers  
Current Year and Eight Years Ago

Employer	2015			2007		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
JCB, Inc.	599	1	9.32%	240	2	4.20%
Mitsubishi	398	2	6.19%			
Wal-Mart	288	3	4.48%	518	1	9.06%
Sam's Club	134	4	2.08%	141	3	2.47%
Publix Supermarket	130	5	2.02%	115	6	2.01%
Nordic Logistics & Warehousing	128	6	1.99%			
Home Depot	115	7	1.79%	108	8	1.89%
Lowe's	104	8	1.62%	122	5	2.13%
The Place at Pooler	100	9	1.56%			
Cracker Barrel	84	10	1.31%	132	4	2.31%
William Bros. Lumber				110	7	1.92%
Piggly Wiggly, Inc.				101	9	1.77%
Longhorn Steakhouse				83	10	1.45%
<b>Total</b>	<u>2,080</u>		<u>32.35%</u>	<u>1,670</u>		<u>29.22%</u>

Source: City records

Beginning in 2011, information presented above is specific to the City of Pooler, Georgia and not the Savannah Metropolitan Service Area as reported prior to 2011. Statistics prior to 2007 are not available.

City of Pooler, Georgia  
 Full Time City Employees by Function/Program  
 Last Ten Calendar Years

<b><u>Function/Program</u></b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>
General government.....	16	19	13	10	10
Public safety.....	51	54	55	63	69
Public works.....	32	39	40	35	28
Culture and recreation.....	6	10	10	8	13
Water and sewer services.....	19	19	23	26	19
<b>Total.....</b>	<b>124</b>	<b>141</b>	<b>141</b>	<b>142</b>	<b>139</b>

<b><u>Function/Program</u></b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
General government.....	13	13	15	15	15
Public safety.....	70	72	90	101	109
Public works.....	24	23	23	30	27
Culture and recreation.....	11	11	11	11	15
Water and sewer services.....	21	17	20	16	25
<b>Total.....</b>	<b>139</b>	<b>136</b>	<b>159</b>	<b>173</b>	<b>191</b>

Source: *City Personnel Records*

**City of Pooler, Georgia**  
**Operating Indicators by Function**  
**Last Ten Calendar Years**

	2006	2007	2008	2009	2010
<b>Police:</b>					
Arrests.....	1,060	1,143	415	641	601
<b>Fire:</b>					
Number of emergency calls.....	1,547	1,754	1,843	2,002	2,241
Inspections.....	166	256	- <sup>b</sup>	213 <sup>b</sup>	724
<b>Public works:</b>					
Street resurfacing (miles).....	1.193	1.000	1.820	0.700	-
<b>Water:</b>					
New connections.....	778	701	362	243	262
Average daily consumption (gallons).....	676,390	1,755,345 <sup>a</sup>	1,951,355	2,117,587	2,058,684
<b>Sewer:</b>					
New connections.....	778	676	361	243	262
Average daily sewage treatment (gallons).....	1,300,000	1,700,000	1,750,000	1,750,000	1,617,000

	2011	2012	2013	2014	2015
<b>Police:</b>					
Arrests.....	845	987	1,337	1,442	1,401
<b>Fire:</b>					
Number of emergency calls.....	2,391	2,499	2,569	3,005	3,421
Inspections.....	895	687	826	684	802
<b>Public works:</b>					
Street resurfacing (miles).....	1.000	1.940	1.290	-	4.730
<b>Water:</b>					
New connections.....	272	312	315	285	243
Average daily consumption (gallons).....	2,168,287	2,118,763	2,008,375	1,980,000	1,963,853
<b>Sewer:</b>					
New connections.....	272	312	315	293	243
Average daily sewage treatment (gallons).....	1,401,000	1,812,000	1,791,781	1,890,000	2,035,042

Sources: *City records*

unav - This information is not available.

<sup>a</sup> Began including water purchased from the City of Savannah in 2007.

<sup>b</sup> In 2008 management used a contractor to preform inspections.

City of Pooler, Georgia  
 Capital Asset Statistics by Function  
 Last Ten Calendar Years

	2006	2007	2008	2009	2010
<b>Police:</b>					
Stations.....	1	1	1	1	1
<b>Fire:</b>					
Fire stations.....	2	2	2	2	2
<b>Public works:</b>					
Streets (miles).....	71.6	80	80	81	87
Traffic signals.....	3	3	3	5	7
<b>Parks and recreation:</b>					
Parks.....	1	2	5	5	5
Community centers.....	1	1	1	1	1
<b>Water:</b>					
Maximum daily capacity (gallons).....	1,114,000	3,960,000 <sup>a</sup>	3,900,000 <sup>a</sup>	3,900,000 <sup>a</sup>	3,697,000
<b>Wastewater:</b>					
Maximum daily treatment capacity (gallons)....	2,500,000	3,000,000	2,500,000	2,500,000	2,500,000

	2011	2012	2013	2014	2015
<b>Police:</b>					
Stations.....	1	1	1	1	1
<b>Fire:</b>					
Fire stations.....	2	2	4	4	4
<b>Public works:</b>					
Streets (miles).....	102	102	102	103	105
Traffic signals.....	8	8	8	8	9
<b>Parks and recreation:</b>					
Parks.....	5	5	5	5	5
Community centers.....	1	1	1	1	1
<b>Water:</b>					
Maximum daily capacity (gallons).....	3,697,000	3,697,000	3,697,000	4,454,000	4,454,000
<b>Wastewater:</b>					
Maximum daily treatment capacity (gallons)....	2,500,000	2,500,000	2,500,000	2,500,000	2,500,000

Sources: *City records and Georgia Department of Transportation, Office of Transportation*

unav - This information is not available.

<sup>a</sup> Began including water purchased from the City of Savannah in 2007.

## **COMPLIANCE SECTION**





**Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards**

**INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and Members of the City Council  
City of Pooler, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Pooler, Georgia, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise City's basic financial statements, and have issued our report thereon dated June 9, 2016.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Pooler, Georgia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Pooler, Georgia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KRT, CPAs P.C.

KRT, CPAs P.C.  
Savannah, Georgia  
June 9, 2016